

# Draft Statement of Accounts



***2020/2021***



# THE NARRATIVE STATEMENT

---

## 1. Introduction

1.1 The Statement of Accounts for 2020/21 has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom. This narrative statement aims to provide the reader with information on the authority, its main objectives and strategies and the principle risks we face and to provide a commentary on how the authority has used its resources to achieve our desired outcomes. It also helps to explain and highlight the linkages between the information contained within the narrative statement itself and the information presented within the financial statements. The accounting policies applied in production of the accounts can found on **pages 10 to 26**.

## 2. Statements included within the Accounts

2.1 The accounts consist of the following main statements:

- **Expenditure and Funding Analysis (pg 4)** – this shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates etc.) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Authority’s directorates/services/departments. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.
- **Comprehensive Income and Expenditure Statement (pg 5)** – this statement shows the accounting cost of providing services in the year in accordance with generally accepted accounting practices, rather than the amount to be funded from local taxation.
- **Movement in Reserves Statement (pg 6)** – this statement shows the movement in the year on the different reserves held by the Authority analysed between:
  - ‘usable reserves’ (i.e. those that can be applied to fund expenditure or reduce local taxation) and;
  - ‘other reserves’ which are maintained for accounting purposes.

The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Authority’s services in the year, more details of which are shown in the Comprehensive Income and Expenditure Statement. These differ from the statutory amounts required to be charged to the Authority’s General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the movement in the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

- **Balance Sheet (pgs 7-8)** – this statement shows the value as at the balance sheet date of the assets and liabilities recognised by the Authority. It sets out the financial position of the Authority at the year-end, showing its balances, resources and long-term indebtedness,

## THE NARRATIVE STATEMENT

---

the net current assets employed in its operations, together with summarised information on the fixed assets held. The Balance Sheet is fundamental to the understanding of the Authority's year-end financial position.

- **Cash Flow Statement (pg 9)** - summarises all flows of cash from transactions with third parties for revenue and capital purposes. It shows the changes in cash and cash equivalents during the reporting period and how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.
- **Collection Fund (pg 94)** – As a billing authority the Authority is responsible for the billing, collection and distribution of council tax and National Non-Domestic Rates (NNDR). In accordance with the statutory requirement contained in Section 89 of the Local Government Finance Act 1988 (amended by Local Government Finance Act 1992 and the Local Government Finance Act 2012) billing authorities are required to establish and maintain a separate fund for the collection and distribution of amounts due in relation to council tax and NNDR. This statement, known as the Collection Fund, shows the total income collected by the Authority from council tax and NNDR and how this has been distributed to Central Government; the major precepting bodies of Norfolk County Council (NCC) and the Office of the Police and Crime Commissioner for Norfolk (OPCCN) and North Norfolk District Council (NNDC - which includes the local precepts for Parish and Town Councils). There will be a debtor or creditor position between the billing authority (NNDC), Central Government and the major preceptors (NCC & OPCCN) to be recognised at the end of each year. This is because the amounts paid out of the Collection Fund during the years will not exactly match the cash collected in council tax and NNDR.
- **Notes to the Accounts (pgs 10-93)** – The accounts are supported by various notes to the main statements which provide additional information to that contained in the core statements themselves.

### 3. Organisational overview and external environment

#### *Our district*

- 3.1 North Norfolk District consists of 962 km<sup>2</sup> of beautiful countryside and 73km of coastline. With a range of active village communities and seven busy market towns comprising of Wells-next-the-Sea, Fakenham, Holt, Sheringham, Cromer, North Walsham and Stalham, North Norfolk has a strong appeal for residents, visitors and businesses alike.
- 3.2 North Norfolk's population is expected to grow from **105,600** in 2019 to **107,400** by 2022 and the number of resident households is projected to grow to from **49,100** to **50,300** over the same timeframe. A large proportion of residents live in one of the market towns with the remainder living in rural village homes. This means that the district has a low population density (**110 persons per square kilometer compared to 427**

## THE NARRATIVE STATEMENT

---

for England as a whole). The area's rural nature is characterised by its 121 parishes, numerous villages and low crime rate which make North Norfolk one of the most attractive and safe places to live in the UK.

- 3.3 Residents work predominantly in the accommodation and food sector, retail, manufacturing and health. The largest numbers of businesses are in the agriculture, forestry and fishing sector followed by retail, construction, accommodation and food services and the professional, scientific and technical sectors.

### ***Corporate Plan and priorities***

- 3.4 The Authority has a Corporate Plan covering 2019 – 2023 which can be accessed [here](#), along with a supporting Delivery Plan. The Delivery Plan shows what the Authority will do to meet the needs and aspirations of residents and businesses as established within the Corporate Plan. The plan sets out the Authority's priorities which are:

- **Local Homes for Local Need**
- **Boosting Business Sustainability and Growth**
- **Customer Focus**
- **Climate, Coast and the Environment**
- **Financial Sustainability and Growth**
- **Quality of Life**

- 3.5 The priorities define the medium term goals of the Authority and as such remain relatively constant from year to year, but the actions associated with them are set annually for each financial year.

### ***Local government environment***

- 3.6 The Authority operates within the local government framework, delivering both locally developed policy and central government policy, providing services ranging from waste collection and coast protection through to the administration of benefits and the local planning function. There are a number of policy changes currently being discussed which will impact on the future financial position of the Council including the Fair Funding Review, Spending Review and the localisation of business rates and the outcome from which is not known at the present time. There were however no fundamental changes which have impacted on the year currently under review. The COVID 19 pandemic had a profound impact on the way services were delivered during the year, and the wider economic impact was severe, as many businesses were shut for months during national and local lockdowns.

## **4. Governance**

- 4.1 The Annual Governance Statement (AGS) is a statutory document which explains the processes and procedures in place to enable the Authority to carry out its functions effectively, this is supported by the Authority's Local Code of Corporate Governance. There have been no

## THE NARRATIVE STATEMENT

---

significant changes or issues surrounding governance during the current financial year. A full copy of the Statements AGS and the Code are available on the Authority's website.

### **5. Risks and opportunities**

- 5.1 As mentioned above there is still considerable uncertainty around future years funding forecasts and this position will not improve until the outcome from the Fair Funding Review, which will set new baseline funding allocations and responding to spending pressures and changes in service demand, and the review of the Local Retention of Business Rates, are concluded. The Comprehensive Spending Review (CSR), which sets out the expenditure limits over the coming years has been delayed due to Brexit and COVID, which have also resulted in single year settlements in recent years. A multi-year settlement has been lobbied for by the sector to provide greater certainty over future funding streams. The next CSR, which will hopefully deliver this is now expected to commence in the autumn.
- 5.2 Local Authority funding from business rates is open to risks around funding fluctuations due to increases and decreases in the rateable values (RV) of non-domestic properties and successful alterations of lists and appeals against the RV. The Valuation Office Agency (VOA), who hear the appeals, currently have a backlog and are slow to clear outstanding appeals increasing the risk of the Council needing to pay out large refunds.
- 5.3 The Authority currently holds in excess of £25m in reserves, some of which (if required) could be made available to support service budgets in the short to medium term. Use of reserves does not represent a sustainable funding mechanism for the longer term as these are one-off resources. Our Reserve balance has increased substantially during the year due to the accounting treatment of COVID grants received. Much of these are ring-fenced for COVID 19 related spending, or to cover future Collection Fund deficits. More information can be found in Note 41. As part of the year end closedown process £10.545m of Funding relating to COVID was transferred to earmarked reserves, it is anticipated this will be full reversed out in 2021/22.
- 5.4 The COVID pandemic continues to impact on the Council's finances, and while this crisis brings with it significant risks it also brings with it opportunities, for example potentially new ways of working and new methods of service delivery. North Norfolk is a very attractive holiday location, and with more people opting for a 'staycation' due to the pandemic, there is an opportunity to grow the economy in the District. The position will continue to be closely monitored and considered as part of updating the Council's Medium Term Financial Strategy.
- 5.5 The Authority publishes its Corporate Risk Register, which details the significant risks the Authority faces (including financial risks), on its website.

### **6. Financial Performance**

- 6.1 The Authority reports on its performance against its Corporate Objectives quarterly. The report covering the 2020-21 financial year can be found on the Authority's website [here](#)

## THE NARRATIVE STATEMENT

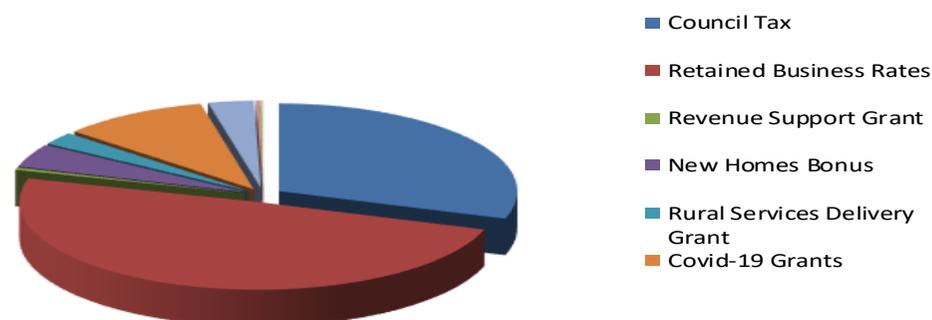
### Revenue Activity

6.2 The following provides an overview of the resources available to the Authority during the year along with the outturn position compared to the budget. The tables below show how the revenue activity was financed during the year, highlighting that around 20.7% of the net funding is from external sources, i.e. New Homes Bonus and other non-ringfenced grants including Covid support grants, the balance of 79.3% comes from council tax and locally retained business rates reflecting the continuing shift from central to local funding. This position is shown net of fees and charges service income and highlighted in the tables on the following page.

#### Revenue Financing

	2020/21 Actual £000	%
Council Tax	(6,188)	30.1%
Retained Business Rates	(10,126)	49.2%
Revenue Support Grant	(90)	0.4%
New Homes Bonus	(892)	4.3%
Rural Services Delivery Grant	(484)	2.4%
Covid-19 Grants	(2,054)	10.0%
Sales, Fees and Charges Support	(638)	3.1%
Tax Income Compensation scheme	(57)	0.3%
Other non-ringfenced grants	(39)	0.2%
	<b>(20,568)</b>	

**Revenue Financing 2020/21**



6.3 The financial performance of the Authority has been monitored throughout the year by officers and Members with regular reports being presented to Cabinet and Overview and Scrutiny Committee. The summary below provides an overview of the outturn position compared to the updated budget (i.e. updated for virements and approved in-year updates). The overall outturn position for the financial year against budget was an underspend of £752k.

6.4 Transfers to and from reserves in the year are made in line with the Authority's policy framework for earmarked reserves as approved as part of the annual budget setting process. In addition, some roll forward requests of budget underspends have been recommended for approval as part of the outturn report where there is no annual budget provision in 2021/22.

## THE NARRATIVE STATEMENT

Table 1 - 2020/21 Subjective Analysis	2020/21 Updated Budget	2020/21 Outturn	Variance	
	£	£	£	%
Employee Costs	12,699,549	13,186,639	487,090	3.84
Premises	3,061,447	3,350,311	288,864	9.44
Transport Related Expenditure	304,624	211,333	(93,291)	(30.62)
Supplies & Services	75,312,853	107,924,312	32,611,459	43.30
Transfer Payments	22,208,430	22,259,214	50,784	0.23
Support Services - Charges In	10,527,560	11,348,229	820,669	7.80
Support Services - Charges Out	(10,777,864)	(11,496,848)	(718,984)	6.67
Capital Financing Costs	2,661,871	5,338,599	2,676,728	100.56
Income	(98,258,299)	(128,973,399)	(30,715,100)	31.26
<b>Total cost of services</b>	<b>17,740,171</b>	<b>23,148,390</b>	<b>5,408,219</b>	<b>30.49</b>

6.5 The 2020/21 outturn report covers the final budget monitoring position for the year and provides a detailed commentary covering the budget variances and the reasons behind some of these, a copy of which can be found on the September Cabinet agenda. The reasons for some of the more significant movements included in the summary above in percentage terms are as follows:

- Employee Costs –** Of the total variance £699,629 relates to pension cost adjustments for current service costs. This adjustment reflects the difference between the cash contributions the Council has made in to the Pension Fund during the year and the value of pensions accumulated in the year calculated by the actuary. These additional costs are reversed out under net operating expenditure and have only a £4,917 bottom line impact on the revenue outturn position although the increase is reflected in long term liabilities on the Balance Sheet.

Employee budgets assume 2% turnover per annum. This is calculated on across all salary and on cost budgets. Turnover savings of £297,114 were achieved across the net cost of services. A significant part of this saving was achieved as part of senior officer restructure and is offset by a contribution into the Restructuring/Invest to save reserve to reimburse one off costs incurred in 2019/20.

Included within employee costs is additional expenditure totalling £143,246 which has been fully funded by Covid-19 grants. This predominately relates to overtime costs and temporary staffing.

## THE NARRATIVE STATEMENT

---

- **Premises** – Within this expenditure type £92,884 has been spent in the council's direct response to the COVID -19 pandemic and funded from related grants. Works were undertaken to ensure that the Councils assets were compliant with government guidelines and that the offices remained a safe environment for officers to work.
- **Transport** - One of the most significant percentage savings resulting from the Covid-19 pandemic and the forced new ways of working can be seen under the transport heading. £14,581 was saved in Public transport and £72,712 in officer and member mileage expenses. This was primarily due to homeworking, virtual meetings and initial disruption to site visits and face to face meetings.
- **Support Services** - This is the mechanism used for allocating costs not directly attributable to front line services, including areas such as accountancy, HR and property services. In addition to revenue service budgets the base budget anticipated £156,876 would be charged to capital budgets, at outturn only £55,191 was charged to capital resulting in a bottom line impact of £101,685.
- **Supplies and Services** – Included under this heading is a significant level of expenditure relating to the council's response to the Covid-19 Pandemic. This expenditure predominately relates to business support grants paid out but also covers items of expenditure such as rough sleeper accommodation and contractor support. There is no bottom line impact as these additional costs have been covered by various Covid Support Grants.
- **Capital Financing Costs** – The main variance relates to depreciation and amortisation, and payments relating to Disabled Facilities Grants (DFGs) which are treated as revenue expenditure funded from capital under statute (REFCUS) above what had been budgeted. Other minor variances relate to slippage and re-profiling of the capital programme.
- **Transfer Payments** - (£887,047) Reduced payments to benefit claimants. This has been offset by a reduction in subsidy income claimed from the Department for Works and pensions (DWP).

£937,175 Adjustment Payments to Norfolk County Council and Local Enterprise Partnership (LEP) in respect of enterprise zones, this expenditure has been funded from the Business rates reserve.

- **Income** – In response to the COVID-19 Pandemic the Council received £114.4m in support grants, this was offset by £98.6m expenditure, and the year end balances were carefully reviewed so that the correct accounting treatment could be applied. Of the £15.8m balance only £1.4m shows as a variance and this has been offset by a transfer to the Grants earmarked reserve.

Another impact of the COVID-19 pandemic was in relation to the council's Sales fees and charges income. As a result of national measures such as lockdowns and social distancing the council had a shortfall of £1.1m in relation to income streams such as Car parking, Trade waste and Planning and Building Control fees. Central government offered a compensation scheme which enable the council to claim £638k against this loss.

## THE NARRATIVE STATEMENT

---

### **Business Rates Retention**

- 6.6 The actual funding from business rate income has exceeded the budget for the year by £0.8m, the majority of which related to additional section 31 grant. The Collection Fund can be found on page 94 along with the associated notes on pages 95 to 97.
- 6.7 In the 2020/21 financial year, the Authority was a member of the Norfolk Business Rates Pool which enables growth in the business rates collected in Norfolk to be retained locally, rather than being passed to central government. The growth is paid over in the form of a levy payment to Norfolk County Council as the lead authority for the Pool.
- 6.8 The Authority can retain all the income from renewable energy schemes, provided it granted planning permission for the scheme. It must include each year the amount it anticipates it will receive when completing the NNDR1. Any variation will be carried forward to the following year.
- 6.9 The Government has provided additional reliefs to business in successive Autumn Statements. These reliefs have been dealt with outside the Business Rate Retention Scheme and funded by Section 31 grants payable to District Councils. During the year, the Government announced additional reliefs would be given to businesses in the retail sector to support them during times of economic uncertainty. The Authority was reimbursed for this through section 31 grant, meaning the balance received was far higher than in previous years.
- 6.10 The business rate income is paid into the Collection Fund and then distributed to Central Government, the County Council and NNDC in accordance with the proportionate shares set out in the Scheme. The distribution is based on the NNDR1 return and any variances at outturn will produce a surplus or deficit on the Collection Fund which is then distributed in the following year.

### **7. Treasury Management and Economic Climate**

- 7.1 The amount of surplus cash available for investment during the year was at times higher than the level anticipated in the budget; although the overall rate of interest earned was lower than budget. This is, in part, due to the Bank of England Monetary Policy Committee having lowered the bank rate due to the COVID 19 pandemic, which caused subsequent drops in net returns on the sterling low volatility net asset value (LVNAV) Money Market Funds that the Authority uses to manage its cash flow, to close to zero percent. Negative returns have so far been avoided as some fund managers waived their fees. More information can be found in the Treasury Management Outturn Report which will go through the Committee cycle in September 2021.
- 7.2 The current economic climate, which has been significantly impacted by the COVID pandemic, along with the associated reductions in central government funding, continues to have a direct impact on the finances of the Authority. Income from investments continues to deliver a revenue stream to the Authority and the key treasury management principles for investment continue to be security of the capital sum. During the year, it was anticipated that the economic effect of the COVID 19 pandemic could cost the authority to only realise two thirds of its anticipated investment income for the year. As the year progressed, the financial markets became more stable as the Government

## THE NARRATIVE STATEMENT

responded to the pandemic, and as a result the Authority achieved 92% of its predicted investment income budget. At the start of the year, the capital value of the Authority's pooled investment funds had reduced as, particularly equity, markets took a tumble due to the pandemic. By the end of the year these had largely recovered overall, although there remain some fluctuations on individual funds.

7.3 The Authority remained free of long term debt as at 31 March 2021. At present any short-term cash shortfall can easily be covered as short-term borrowing for cash flow purposes is readily available on the money markets. The Authority also took advantage in the year of increased cash balances to fund some of its Capital expenditure from internal borrowing. The Authority can externalise this borrowing if necessary.

### 8. Capital

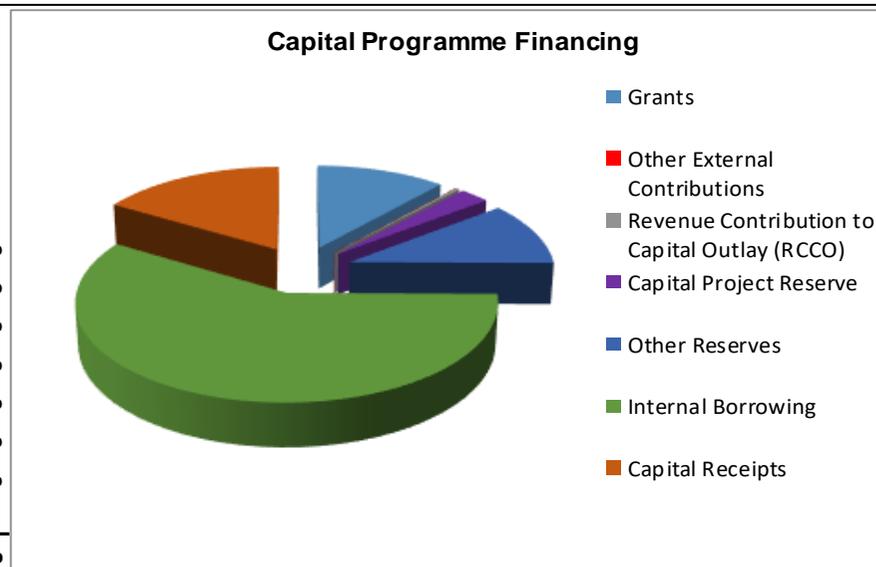
8.1 Capital expenditure in the year amounted to £14.9m (£29.0m 2019/20). Overall expenditure was incurred against the areas identified on the following page and again more detail is provided within the 2020/21 outturn report.

<b>Capital Activity Summary 2020/21 Outturn</b>	<b>2020/21 Updated Budget</b>	<b>2020/21 Outturn</b>	<b>Variance to Updated Budget</b>
	<b>£</b>	<b>£</b>	<b>£</b>
Boosting Business Sustainability and Growth	1,858,050	1,055,469	(802,581)
Local Homes for Local Need	3,353,223	2,040,531	(1,312,692)
Climate, Coast and the Environment	1,348,542	1,215,848	(132,694)
Quality of Life	6,068,101	6,483,699	415,599
Customer Focus and Financial Sustainability	3,914,300	4,138,645	224,345
<b>Totals</b>	<b>16,542,216</b>	<b>14,934,193</b>	<b>(1,608,024)</b>

8.2 Capital programme financing is shown below, of the £14.9m, £1.7m, equating to 11% (£23.4m or 80% 2019/20) was financed externally from grants and contributions, with the balance of £13.2m (£5.56m 2019/20) coming from NNDC internal resources.

## THE NARRATIVE STATEMENT

Capital Programme Financing	2020/21 Outturn £000	%
Grants	1,698	11.4%
Other External Contributions	-	0.0%
Revenue Contribution to Capital Outlay (RCCO)	52	0.3%
Capital Project Reserve	398	2.7%
Other Reserves	1,610	10.8%
Internal Borrowing	8,743	58.5%
Capital Receipts	2,434	16.3%
<b>TOTAL FINANCING</b>	<b>14,934</b>	<b>100.0%</b>



### 9. Reserves and Balances

- 9.1 The Authority holds a general reserve for which the recommended minimum balance is currently £2.1m, the balance at 31 March 2021 was £2.3m before taking account of any year end surplus. The purpose of holding a general reserve is to provide a working balance to help cushion the impact of uneven cash flows to avoid temporary borrowing and to provide a contingency to help cushion the impact of unexpected events or emergencies. Each year alongside approval of the budget Members approve the policy framework for the earmarked reserves and assessment of the optimum level of general reserve. This is informed by a risk assessment of the budget that takes into account the context within which the budget has been established along with the financial risks facing the Authority. This will include factors such as, sensitivity of pay and price inflation and interest rates, levels of savings anticipated, demand led budgets (spend and income), future funding fluctuations and emergencies, such as the current COVID pandemic.
- 9.2 In addition to the general reserve the Authority holds a number of earmarked reserves held to meet known or predicted liabilities totaling £26.9m. The reserves also provide a means at the year-end for carrying funds forward to the new financial year to fund ongoing commitments and known liabilities for which no separate revenue budget exists, more detail can be found at **note 9** of the accounts. There are a number of earmarked reserves that have balances, yet the timing of the use of the reserve is yet to be agreed.
- 9.3 Due to the COVID 19 pandemic, the Council was in receipt of grants from the Government to award to local businesses, support the tourism industry and to support COVID outbreak management. Where there is an unspent balance at 31<sup>st</sup> March, and the Authority is acting as

## THE NARRATIVE STATEMENT

---

Principal in these transactions, this has been taken to Reserves at the end of the year. Approximately £1.4m has been transferred to Reserves, and expenditure is planned in the 2021/22 financial year. There is also approximately £8m transferred to the Business Rates Reserve which represents section 31 grant received to reimburse the Council for Retail Relief granted to businesses by the Government. Due to accounting treatment, the Authority's General Fund will not feel the effect of the Collection Fund deficit caused by the granting of these reliefs until 2021/22, when this Reserve balance will be utilised to offset it. Note 41 explains these movements in more detail. During 2020/21 there was a net movement in earmarked reserves of £10.1m. This mainly represents the treatment of Covid-19 funding at the end of the financial year and effects the movements on the Business rate and Grants earmarked reserves. These transfers will be reversed out in 2021/22. Managers have requested that £256k of base budget underspends and unspent grants are rolled forward for spend in 2021/22. Other significant movements in earmarked reserves include Capital Financing, apprentice funding and business rate transfers.

### 10. Outlook

10.1 Several risks continue to face Local Authorities in terms of funding, i.e. local retention of business rates and responding to spending pressures and changes in service demand, particularly in light of the COVID pandemic. Some of the more significant and current risks that continue to face the Authority are as follows:

- **Funding reductions** - Further funding reductions and the continued shift from central government support from Revenue Support Grant to local funding from retained business rate income and council tax and the potential impact of the ongoing Fair Funding Review and the Spending Review. Consultation on this has been significantly delayed by Brexit and COVID 19 and poses a significant risk to our future planning;
- **New Homes Bonus (NHB)** – The Council is due to receive 'legacy' payments in respect of the NHB over the next few years but as yet there is still little news regarding what system will replace the current funding mechanism;
- **Business rates** – The risk of funding fluctuations from business rates continues to be a prevalent feature of the funding for local authorities. The impact of appeals only exacerbates this risk, although this is mitigated at a local level by the earmarked reserve. The implementation of localisation of business rates has also been delayed although further consultation is expected later this year;
- **Savings/income** – the delivery of savings built into budget projections and income from demand led services i.e. planning, parking fees;
- **Investment returns** – Interest rates continue to be low and the delivery of investment returns is problematic with the choice of counterparty and period of exposure needing to be weighed on a daily basis in line with the treasury management strategy and the global markets continue to be impacted due to the uncertainties brought about by COVID. Sound principles underpinned by professional guidance from treasury management advisors allows for a cautious but not complacent approach to investment returns;

## THE NARRATIVE STATEMENT

---

- **Housing benefit subsidy** – As a significant budget heading in the region of £22m per annum alone this presents a risk in terms of the accuracy of the claims and subsidy recovered. This is mitigated by an earmarked reserve that the Authority maintains;
- **Pay** – the budget has been updated to reflect the pay review undertaken by the National Joint Council (NJC) along with annual increments;
- **COVID 19** – It is not known for how long the pandemic will continue to affect the Authority, or to what extent as this will largely depend on the success of the vaccine rollout and any potential future lockdowns or other restrictions.
- **Temporary accommodation** – the Council saw a shortfall in housing benefit subsidy in 2020/21 of £574k of which £443k related to unrecoverable Temporary Accommodation costs. The Council is currently acquiring local properties to use directly to help manage the cost of this provision. This cost is however still increasing year on year at an alarming rate and will be closely monitored during the next financial year as the impact of COVID will undoubtedly cause this cost to increase further.

10.2 The Authority does however have a number of work streams in place to help address these risks and also has a healthy reserve position to support in the short to medium term.

10.3 The disclosures required for the financial year ending 31 March 2021 in relation to the Authority's pension scheme are on pages **57 to 63** and show a Net Pension Liability of £58.8m as at 31 March 2021 (£43.6m at 31 March 2020). The liabilities show the underlying commitments that the Authority has in the long run to pay retirement benefits. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy. At present the deficit on the scheme would be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

### 11. Basis of preparation and presentation

11.1 As part of preparing the accounts the Authority needs to consider how 'material' or important a transaction might be or the value of a transaction on the understanding of the accounts and for the 2020/21 accounts these levels are as follows;

- Materiality (£0.917m) - materiality has been set at £0.917m, which represents 1.75% of the prior year's gross expenditure on provision of services. This is the maximum amount by which the authority believe the statements could be misstated, by known or unknown error or fraud, and still not affect the decisions of reasonable financial statement users.

### 12. Further information

12.1 For further information about these accounts please contact the finance team at [accountancy@north-norfolk.gov.uk](mailto:accountancy@north-norfolk.gov.uk).

## CONTENTS PAGE

	Page No.	Notes to the Accounts:	Page No.	Notes to the Accounts:	Page No.
Statement of Responsibilities	1-2	12 Taxation and non-specific grant income	43	31 Capital Expenditure and Capital Financing	73-74
<b>Financial Statements:</b>		13 Usable Reserves	44	32 Assets held for sale	75
Expenditure and Funding Analysis (EFA)	4	14 Unusable Reserves	44-49	33 Receivables	76
Comprehensive Income and Expenditure Statement (CIES)	5	15 Cash Flow Statement - Operating activities	50	34 Payables	77
Movement in Reserves Statement (MIRS)	6	16 Cash Flow Statement - Investing activities	51	35 Provisions	78
Balance Sheet	7 - 8	17 Cash Flow Statement - Financing activities	51	36 Contingent Liabilities	78-79
Cash Flow Statement	9	18 Cash Flow Statement - Cash and cash equivalents	51	37 Contingent Assets	79
<b>Notes to the Accounts:</b>		19 Trading Operations	52	38 Grant Income	80-81
1 Accounting Policies	10-26	20 External Audit Costs	53	39 Financial Instruments	82-87
2 Accounting standards issued; Not adopted	27	21 Members Allowances	53	40 Nature and extent of risks arising from financial instruments	88-92
3 Critical judgements in applying Accounting Policies	27	22 Officers' Remuneration	54-55	41 Material/Unusual Items of Income and Expense	92-93
4 Assumptions made about the future and other major sources of estimation uncertainty	28-29	23 Exit Packages	55	<b>Collection Fund</b>	94
5 Events after the Balance Sheet Date	29	24 Defined Benefit Pension schemes	56-62	Notes to the Collection Fund	95-97
6 Note to the Expenditure and Funding Analysis	30-32	25 Related Parties	62-63	<b>Independent Auditors' Report</b>	98
7 Expenditure and Income Analysed by Nature	33	26 Leases	63-65	<b>Glossary of Terms</b>	99-102
8 Movement in Reserves Statement - Adjustments between accounting basis and funding basis under regulations	34-38	27 Investment Properties	65-66	<b>Glossary of Acronyms</b>	103
9 Movement in Reserves Statement - Transfers to/from Earmarked Reserves	39-42	28 Intangible Assets	67		
10 Other operating expenditure	43	29 Impairment Losses	68		
11 Financing and investment income and expenditure	43	30 Property, Plant and Equipment	68-73		



## STATEMENT OF RESPONSIBILITIES

---

### The Authority's Responsibilities

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Chief Finance Officer.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

### Certification

The certification of the **DRAFT Statement of Accounts** is pending final audit sign off and approval by the Governance, Risk and Audit Committee.

Signed on Behalf of North Norfolk District Council

## STATEMENT OF RESPONSIBILITIES

---

### The Chief Finance Officers Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC *Code of Practice on Local Authority Accounting in the United Kingdom* (the Code of Practice).

In preparing this Statement of Accounts, the Chief Finance Officer has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority code.

The Chief Finance Officer has also:

- Kept proper accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### Certificate by the Chief Finance Officer

I certify that this Statement of Accounts has been prepared in accordance with proper accounting practices and presents a true and fair view of the financial position of the Authority at the reporting date and of its expenditure and income for the year ended 31 March 2021.

Dated: 30 July 2021



Duncan Ellis BSc Hons CPFA, Director of Resources

**THE  
FINANCIAL STATEMENTS  
2020/21**

## THE FINANCIAL STATEMENTS 2020/21

### Expenditure and Funding Analysis (EFA)

The Expenditure and Funding Analysis (EFA) is a note to the Financial Statements, however, it is positioned here as it provides a link from the figures reported in the CIES below to the Council's management accounts. The EFA shows how annual expenditure is used and funded from resources (Government grants, rents, council tax and business rates) by Local Authorities in comparison with those resources consumed or earned by Authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's departments.

2019/20				2020/21			
Net Expenditure chargeable to the General Fund	Adjustments between Funding and Accounting basis	Net Expenditure in the Comprehensive Income and Expenditure Statement		Net Expenditure chargeable to the General Fund	Adjustments between Funding and Accounting basis	Net Expenditure in the Comprehensive Income and Expenditure Statement	
£000	£000	£000		£000	£000	£000	£000
274		180	454 CLT / Corporate	157		143	300
246		464	710 Customer Services & ICT	550		323	873
1,564		315	1,879 Legal & Democratic Services	1,556		143	1,699
4,979		175	5,154 Community, Economic Development and Coast	4,841	2,674		7,515
4,430		411	4,841 Environmental Health	3,320		343	3,663
4,527	(1,718)	2,809	2,809 Finance & Assets	6,629		146	6,775
2,422		310	2,732 Planning	2,391		257	2,648
<b>18,442</b>	<b>137</b>	<b>18,579</b>	<b>Cost of Services</b>	<b>19,444</b>	<b>4,029</b>		<b>23,473</b>
2,391	(369)	2,022	Other Operating Expenditure	10 2,519	(1,557)		962
2,174	1,233	3,407	Financing and Investment Income and Expenditure	11 (4,434)	998		(3,436)
(15,717)	(23,871)	(39,588)	Taxation and Non-Specific Grant Income	12 (30,539)	28,206		(2,333)
<b>(11,152)</b>	<b>(23,007)</b>	<b>(34,159)</b>	<b>Other Income &amp; Expenditure</b>	<b>(32,454)</b>	<b>27,647</b>		<b>(4,807)</b>
<b>7,290</b>	<b>(22,870)</b>	<b>(15,580)</b>	<b>(Surplus) or Deficit on Provision of Services</b>	<b>16 (13,010)</b>	<b>31,676</b>		<b>18,666</b>
<b>23,217</b>			<b>Opening General Fund Balances</b>	<b>15,927</b>			
<b>(7,290)</b>			<b>Add surplus on GF in year</b>	<b>13,010</b>			
<b>15,927</b>			<b>Closing General Fund Balances at 31 March 2021</b>	<b>28,937</b>			

## THE FINANCIAL STATEMENTS 2020/21

### Comprehensive Income and Expenditure Statement (CIES)

This statement shows the accounting cost in the year of providing services, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2019/20			2020/21			
Gross Expenditure £000	Gross Income £000	Net Expenditure £000	Note	Gross Expenditure £000	Gross Income £000	Net Expenditure £000
902	(448)	454		342	(42)	300
		CLT / Corporate				
1,634	(924)	710		2,124	(1,251)	873
		Customer Services & ICT				
2,352	(473)	1,879		2,210	(511)	1,699
		Legal & Democratic Services				
8,385	(3,231)	5,154		10,487	(2,972)	7,515
		Community, Economic Development and Coast				
8,924	(4,083)	4,841		7,810	(4,147)	3,663
		Environmental Health				
25,999	(23,190)	2,809		126,745	(119,970)	6,775
		Finance & Assets				
4,183	(1,451)	2,732		4,207	(1,559)	2,648
		Planning				
<b>52,379</b>	<b>(33,800)</b>	<b>18,579</b>		<b>153,925</b>	<b>(130,452)</b>	<b>23,473</b>
		<b>Cost of Services</b>				
		2,022	10			962
		Other Operating Expenditure				
4,653	(1,246)	3,407	11	1,001	(4,437)	(3,436)
		Financing and Investment Income and Expenditure				
		(39,588)	12			(2,333)
		Taxation and Non-Specific Grant Income				
		<b>(15,580)</b>	7			<b>18,666</b>
		<b>(Surplus) or Deficit on Provision of Services</b>				
		211	14(a)			(2,714)
		(Surplus) or Deficit on revaluation of Plant, Property and Equipment Assets				
		(9,250)	14(d)			13,790
		Actuarial (gains)/losses on pension assets/liabilities				
		<b>(9,039)</b>				<b>11,076</b>
		<b>Other Comprehensive Income and Expenditure</b>				
		<b>(24,619)</b>				<b>29,742</b>
		<b>Total Comprehensive Income and Expenditure</b>				

## THE FINANCIAL STATEMENTS 2020/21

### **Movement in Reserves Statement (MIRS)**

This Statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves', (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority. The total Authority reserves at 31 March 2021 as shown in the MIRS agrees to the Balance Sheet value of £33.070 million. The significant movement in earmarked reserves is in relation to the surplus on Business Rates Section 31 grants which includes £9,116m of grant received by the Council to compensate for the loss of Business Rates income as a result of the extended retail hospitality and leisure businesses to support them through the pandemic. Further information is included at note 9.

2019/20 Figures	Note	General Fund Balance £000	Earmarked GF Reserves £000	Capital Receipts Reserve £000	Capital Grants Unapplied Account £000	Total Useable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
<b>Balance at 1 April 2019</b>		<b>2,361</b>	<b>20,856</b>	<b>6,691</b>	<b>0</b>	<b>29,908</b>	<b>8,284</b>	<b>38,193</b>
Movement in Reserves during 2019/20								
Total Comprehensive Income and Expenditure		18,891	0	0	0	18,891	5,728	24,619
Adjustments from Income and Expenditure charged under the accounting basis to the funding basis	8	(22,870)	0	(2,474)	0	(25,344)	25,344	0
Transfers (to)/from Earmarked Reserves	9	4,022	(4,022)	0	0	0	0	0
Increase or (decrease) in 2019/20		43	(4,022)	(2,474)	0	(6,453)	31,072	24,619
<b>Balance at 31 March 2020 carried Forward</b>		<b>2,404</b>	<b>16,833</b>	<b>4,218</b>	<b>0</b>	<b>23,455</b>	<b>39,357</b>	<b>62,812</b>
Movement in Reserves during 2020/21								
Total Comprehensive Income and Expenditure		(18,666)	0	0	0	(18,666)	(11,076)	(29,742)
Adjustments from Income and Expenditure charged under the accounting basis to the funding basis	8	28,671	0	(850)	0	27,821	(27,821)	0
Transfers (to)/from Earmarked Reserves	9	(10,083)	10,083	0	0	0	0	0
Increase or (decrease) in 2020/21		(78)	10,083	(850)	0	9,155	(38,897)	(29,742)
<b>Balance at 31 March 2021 Carried Forward</b>		<b>2,327</b>	<b>26,915</b>	<b>3,368</b>	<b>0</b>	<b>32,610</b>	<b>461</b>	<b>33,070</b>

## THE FINANCIAL STATEMENTS 2020/21

### **Balance Sheet as at 31 March 2021**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category are usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

<b>31 March 2020</b>		<b>31 March 2021</b>
<b>£000</b>	<b>Note</b>	<b>£000</b>
79,016 Property, Plant and Equipment	30	69,127
831 Investment Property	27	842
1,838 Intangible Assets	28	1,076
30,060 Long Term Investments	39	33,159
2,569 Long Term Debtors	33/39	2,471
<b>114,313 Long Term Assets</b>		<b>106,675</b>
77 Short Term Investments	39	87
15 Inventories		14
4,725 Short Term Debtors	33	14,400
6,585 Cash and Cash Equivalents	18	9,814
712 Assets held for sale	32	1,165
<b>12,115 Current Assets</b>		<b>25,479</b>
0 Bank Overdraft	18	(937)
(5,004) Short Term Borrowing	39	(7,000)
(13,173) Short Term Creditors	34	(30,326)
(1,172) Capital Grants Receipts in Advance	38	(1,393)
(681) Short Term Provisions	35	(621)
<b>(20,030) Current Liabilities</b>		<b>(40,276)</b>
(43,586) Other Long Term Liabilities	24	(58,808)
<b>(43,586) Long term Liabilities</b>		<b>(58,808)</b>
<b>62,812 Net Assets</b>		<b>33,070</b>

**THE FINANCIAL STATEMENTS 2020/21**

31 March 2020 £000		31 March 2021 £000
	<b>Usable Reserves:</b>	
2,404	General Fund Balance	2,327
16,834	Earmarked Reserves	26,915
4,217	Capital Receipts Reserve	3,368
<b>23,455</b>	<b>Total Usable Reserves</b>	<b>32,610</b>
	<b>Unusable Reserves:</b>	
17,210	Revaluation Reserve	19,746
(1,939)	Pooled Fund Adjustment Account	1,258
65,613	Capital Adjustment Account	43,972
(43,586)	Pensions Reserve	(58,808)
2,212	Collection Fund Adjustment Account	(5,240)
(153)	Accumulated Compensated Absences Adjustment Account	(468)
<b>39,357</b>	<b>Total Unusable Reserves</b>	<b>461</b>
<b>62,812</b>	<b>Total Reserves</b>	<b>33,070</b>

The Statement of Accounts presents a true and fair view of the financial position of the Authority at the accounting date and its income and expenditure for the year ended 31 March 2021. The notes on pages 10 to 93 form part of the financial statements

Dated: 30 July 2021



Duncan Ellis BSc Hons CPFA, Director of Resources

## THE FINANCIAL STATEMENTS 2020/21

### Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority.

Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

<b>31 March 2020</b> <b>£000</b>	<b>Note</b>	<b>31 March 2021</b> <b>£000</b>
15,580 Net Surplus on the provision of services	7	(18,666)
9,254 Adjust Net Surplus/(Deficit) on the provision of services for non cash movements	15	45,125
(22,694) Adjust for items included in the Net Surplus/(Deficit) on the provision of services that are investing and financing activities	15	271,010
<b>2,140 Net Cash Flows generated from (used in) Operating Activities</b>		<b>297,469</b>
843 Investing Activities	16	(285,624)
315 Financing Activities	17	(9,553)
<b>3,298 Net Increase or (Decrease) in Cash and Cash Equivalents</b>		<b>2,292</b>
3,287 Cash and Cash Equivalents at the beginning of the reporting period	18	6,585
6,585 Cash and Cash Equivalents at the end of the reporting period	18	8,877

## NOTES TO THE ACCOUNTS

---

### 1. Accounting Policies

#### A General Principles

The Statement of Accounts summarises the Authority's transactions for the 2020/21 financial year and its position at the year-end of 31 March 2021

The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2015. These practices primarily comprise the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 and the Service Reporting Code of Practice 2020/21 supported by International Financial Reporting Standards (IFRS). The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

A local authority's Statement of Accounts are prepared on a going concern basis, this is, the accounts should be prepared on the assumption that the authority will continue in operational existence for the foreseeable future. This means in particular that the income and expenditure accounts and balance sheet assume no intention to curtail significantly the scale of the operation.

The accounting policies detailed below have been consistently applied within the Financial Statements.

#### B Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed - where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including those services provided by employees) are recorded as expenditure when the services are received, rather than when payments are made.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a receivable or payable for the relevant amount is recorded in the Balance Sheet. Where there is evidence that debts are unlikely to be settled, the balance of receivables is written down and a charge made to revenue for the income that might not be collected.

## NOTES TO THE ACCOUNTS

Where the Authority is acting as an agent for another party (e.g. in the collection of NNDR and Council Tax), income and expenditure are recognised only to the extent that commission is receivable by the Authority for the agency services rendered or the Authority incurs expenses directly on its own behalf in rendering the services.

### **C Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable on demand. Cash equivalents are highly liquid investments that are readily convertible to known amounts of cash on the Balance Sheet date, and which are subject to an insignificant risk of change in value.

### **D Changes in Accounting Policies and Estimates and Errors**

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period. There have been changes to the accounting policies in the year relating to Financial Instruments to reflect the changes brought about by IFRS 9. There were no material errors from previous year requiring restatement.

### **E Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off;
- Amortisation of intangible assets attributable to the service.

The Authority is not required to raise Council Tax to cover depreciation, revaluation and impairment losses or amortisations.

### **F Employee Benefits**

#### Benefits Payable during Employment

Short-term employee benefits (those that fall due wholly within 12 months of the year-end), such as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees, are recognised as an expense in the year in which employees

## NOTES TO THE ACCOUNTS

render services to the Authority. An accrual is made against services in the Surplus or Deficit on the Provision of Services for the cost of holiday entitlements and other forms of leave earned by employees but not taken before the year-end and which employees can carry forward into the next financial year. The accrual is made at the remuneration rates applicable in the following financial year. Any accrual made is required under statute to be reversed out of the General Fund Balance by a credit to the Accumulating Compensated Absences Adjustment Account in the Movement in Reserves Statement.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to either terminating the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for termination benefits related to pensions enhancements and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

### Post-employment Benefits

Employees of the Authority are members of the Local Government Pensions Scheme (LGPS), administered by Norfolk County Council. The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

The Local Government Scheme is accounted for as a defined benefits scheme in accordance with the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2011, the Local Government Pension Scheme (Administration) Regulations 2009 and the Local Government Pension Scheme (Transitional Provisions) Regulations 2014.

- The liabilities of the Norfolk Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 2.0% (2.3% in 2019/20). This rate is based on a corporate yield curve based on the constituents of the iBoxx Sterling Corporates AA index and using the UBS delta curve fitting methodology. In line with the adoption of IAS 19 – Employee Benefits, an individual discount rate is calculated for each employer, based on their own weighted average duration category. The weighted average duration is used to identify the appropriate category for each employer as shown in the table below:-

## NOTES TO THE ACCOUNTS

---

<b>Weighted Average Duration</b>	<b>Discount Rate Category</b>
Less than 17 years	Short
Between 17 and 23 years	Medium
More than 23 years	Long

- The change in the net pensions liability is analysed into seven components:
  - Current service cost - The increase in the present value of the defined benefit obligation resulting from employee service in the current period.
  - Past service cost – The increase in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may either be positive (where benefits are introduced or improved) or negative (where existing benefits are reduced).
  - Interest cost – The increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to payment.
  - Expected return on assets -The expected increase during a period in the value of assets, based on values and long term expected returns as at the start of the period.
  - Gains/losses on settlements and curtailments -the result of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees - debited/credited to the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs;
  - Actuarial gains and losses -changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - debited to the Pensions Reserve. These are recognised under ‘other comprehensive income’;
  - Contributions paid to the Norfolk pension fund - cash paid as employer’s contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

## NOTES TO THE ACCOUNTS

---

### Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### **G Events after the Balance Sheet Date**

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events;
- Those that are indicative of conditions that arose after the reporting period - the Statement of Accounts are not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes to the accounts of the nature of the events and their estimated financial effect.

### **H Exceptional Items**

When items of income and expense are material, their nature and amount is disclosed, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

### **Financial Instruments**

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes, benefits and Government grants, do not give rise to financial instruments.

### **I Financial Liabilities**

A financial liability is an obligation to transfer economic benefits controlled by the Authority and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity which is potentially unfavourable to the Authority.

## NOTES TO THE ACCOUNTS

---

The majority of the Authority's financial liabilities held during the year are measured at amortised cost and comprised:

- Short term loans from other local authorities
- Overdrafts with Barclays bank
- Lease payables
- Trade payables for goods and services received

### **J Financial Assets**

A financial asset is a right to future economic benefits controlled by the Authority that is represented by cash, equity instruments or a contractual right to receive cash or other financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the Authority. The financial assets held by the Authority during the year are accounted for under the following three classifications:

Amortised Cost (where cash flows are solely payments of principle and interest and the Authority's business model is to collect those cash flows) comprising:

- Cash in hand
- Bank current and deposit accounts with Barclays bank
- Loans to other local authorities
- Loans to small companies and housing associations
- Covered bonds issued by banks and building societies
- Trade receivables for goods and services provided

Fair value through profit and loss (all other financial assets) comprising:

- Money market funds
- Pooled bond, equity and property and multi-asset funds

Where loans are advanced at below market rates, they are classed as 'Soft Loans' and specific accounting requirements apply to them. The Authority has a very small number of car loans to employees and other loans to voluntary organisations to encourage leisure activities and economic development. The impact of accounting fully for the losses on these loans is considered to be immaterial and the special accounting requirements have not been applied.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

## NOTES TO THE ACCOUNTS

---

### **K Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Account until conditions attached to the grant or contributions have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset received in the form of the grant or contribution are required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as payables. When conditions are satisfied, the grant or contribution is credited to the relevant service line (for attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Account are transferred to the Capital Adjustment Account once they have been applied.

Where general (non-ring fenced) revenue grants are allocated to the Authority by Central Government these are credited to Taxation and Non-Specific Grant Income in the Comprehensive Income and Expenditure Statement.

### **L Intangible Assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority for more than one financial year.

Intangible assets are initially measured at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service lines in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired - any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

## NOTES TO THE ACCOUNTS

---

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and for any sale with proceeds greater than £10,000 the Capital Receipts Reserve.

### **M Inventories and Work in Progress**

Inventories including bar stock are included in the Balance Sheet at the lower of cost and net realisable value. Cost is determined using the first-in, first-out (FIFO) method.

### **N Investment Properties**

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and for any sale proceeds greater than £10,000 the Capital Receipts Reserve.

### **O Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

## NOTES TO THE ACCOUNTS

---

### The Authority as Lessee

#### *Finance Leases*

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the years in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment - applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement)

Property Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life.

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual provision is made from revenue towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore replaced by revenue provision in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### *Operating Leases*

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease; even if this does not match the pattern of payments, e.g. there is a rent-free period at the commencement of the lease.

## NOTES TO THE ACCOUNTS

---

### The Authority as Lessor

#### *Finance Leases*

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property -applied to write down the lease liability (together with any premiums received); and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement)

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and will be required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are paid, the element for the charge for the acquisition of the interest in the property is used to write down the lease asset. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### *Operating Leases*

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

## NOTES TO THE ACCOUNTS

---

### **P Overheads and Support Services**

The costs of overheads and support services are charged to service segments in accordance with the authority's arrangements for accountability and financial performance.

### **Q Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services for rental to others or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

A de-minimus level of £10,000 is applied to expenditure on assets.

#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition will not increase the cash flows of the Authority. In the latter case, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction - depreciated historical cost
- Surplus assets – fair value, determined by the measurement of the highest and best use value of the asset
- All other assets - fair value, determined by the amount that would be paid for the asset in its existing use (existing use value - EUV).

## NOTES TO THE ACCOUNTS

---

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of fair value.

Assets included in the Balance Sheet at fair value are re-valued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Valuations are carried out either by an internal or external qualified valuer.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a revaluation or impairment loss previously charged to a service.

Where decreases in value are identified, the revaluation loss is accounted for as follows:

- where there is a balance of revaluation gains for the asset in the revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains);
- where there is no balance in the Revaluation Reserve or insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

## NOTES TO THE ACCOUNTS

---

### Disposals

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale.

Assets Held for Sale are:

- immediately available for sale;
- where the sale is highly probable;
- actively marketed;
- expected to be sold within 12 months.

The asset is re-valued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses. Depreciation is not charged on Assets Held for Sale.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are generally categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment. Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

## NOTES TO THE ACCOUNTS

---

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Buildings - straight-line allocation over the useful life of the property as estimated by the valuer (typically 30 to 100 years);
- Vehicles, plant and equipment - a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer. The maximum useful life is 10 years and the minimum 4 years typically most assets have a useful life of 5 years;
- Infrastructure – straight line allocation over 20 years.
- Community and Surplus assets – The land element of these is not depreciated, any property is depreciated over its useful life.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Componentisation

Where an item of Property, Plant and Equipment asset has major components whose cost is significant (i.e. more than 30%) in relation to the total cost of the item, the components are depreciated separately.

Componentisation is considered for all new valuations, enhancement expenditure and acquisition expenditure carried out on or after 1 April 2011. Where a component is replaced or restored (i.e. enhancement expenditure) the carrying amount of the old component shall be de-recognised before reflecting the enhancement.

The Authority recognises the following levels of components:

- Substructure
- Superstructure
- Internal services
- External works

Componentisation is not applicable to land as land is non-depreciable and is considered to have an infinite life.

## NOTES TO THE ACCOUNTS

---

### **R Provisions, Contingent Liabilities and Contingent Assets**

#### Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation but where there is uncertainty around the timing.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, and measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties. Where the obligation is expected to be settled within 12 months of the Balance Sheet date the provision is recognised as a Current Liability in the Balance Sheet. Other provisions are recognised as Long Term Liabilities.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year and where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made); the provision is reversed and credited back to the relevant service. Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation. Provisions for bad and doubtful debts are maintained in respect of possible losses from non-collection of amounts owing to the Authority. This includes council tax, business rates and other income. The provisions are recalculated each year based on age and category of outstanding debt at the end of the financial year, reflecting historical collection patterns, and are included in the Balance Sheet as an adjustment to receivables.

#### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

## NOTES TO THE ACCOUNTS

---

### **S Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service and included against the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against Council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement benefits and that do not represent usable resources for the Authority - these Unusable Reserves are explained elsewhere within the Accounting Statements.

### **T Revenue Expenditure Funded from Capital under Statute**

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council tax.

### **U VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### **V Council Tax and Non-domestic Rate Income**

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council tax and Non-Domestic Rates (NDR). In its capacity as a Billing Authority, the Authority acts as an agent collecting and distributing Council tax and NDR income on behalf of the major preceptors and itself.

From 1 April 2009, the Authority has been required to show Council tax income in the Comprehensive Income and Expenditure Account as accrued income.

From 1 April 2013, the Authority has been required to show Non-Domestic Rate income in the Comprehensive Income and Expenditure Account as accrued income.

## NOTES TO THE ACCOUNTS

---

The Authority's share of Collection Fund income and expenditure is recognised in the Comprehensive Income and Expenditure Statement in the Taxation and Non-Specific Grant Income and Expenditure section.

### **W Fair Value measurement**

The Authority measures some of its non - financial assets such as surplus assets and investment properties and some of its financial instruments at fair value at the end of the reporting period. Fair value is the price that would be received to sell an asset or paid to transfer a liability at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either;

- a) in the principal market for the asset or liability, or
- b) In the absence of a principal market, in the most advantageous market for the asset or liability.

The Authority uses a combination of internal and external Valuers to provide valuations for its assets and liabilities in line with the highest and best use definition within the accounting standard. They are therefore using the same assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. This would take into account the markets participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset at its highest and best use.

The Valuers have used valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the authority's financial statements are categorised within the fair value hierarchy as follows:

Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date,

Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly,

Level 3 – unobservable inputs for the asset or liability.

## NOTES TO THE ACCOUNTS

---

### 2. Accounting Standards That Have Been Issued but Have Not Yet Been Adopted

The Code of Practice on Local Authority Accounting in the UK 2020-21 has introduced the following changes in accounting policy, which will need to be adopted fully by the Council in the 2020-21 financial statements from 1 April 2020.

The Council is required to disclose information relating to the impact of the accounting changes on the financial statements as a result of the adoption by the Code of a new standard that has been issued, but is not yet required to be adopted by the Council. The Council is required to make disclosure of the estimated effect of the new standard in these financial statements.

The following accounting standards have minor changes next year, but these are either not relevant to the Council or the changes are expected to be minor and are not expected to make any change to the reported information in the accounts and will therefore not have a material effect:

- Amendments to IFRS 3 – Definition of a Business
- Amendments to IAS 28 – Long term interests in Associates and Joint Ventures
- Annual improvements to IFRS Standards 2015-2017 cycle
- Interest rate benchmark reform: Amendments to IFRS 9, IAS 39 and IFRS 7
- Interest rate benchmark reform – phase 2: Amendments to IFRS 9, IAS 39, IFRS 7, IFRS4 and IFRS 16.

### 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for Local Government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.
- Asset Categorisation - The Code classifies assets according to certain criteria. For example investment properties are classified as those assets that are held primarily to generate rental income or for capital appreciation, surplus assets are those assets that are surplus to service needs and do not meet the criteria for investment property or assets held for sale. Assets held for sale is usually restricted to property that is expected to be sold in 12 months.
- NNDR ratings list alterations- are estimates made for the expected loss of income as a result of alterations of ratings lists following the Check, Challenge, Appeal process. This based on currently outstanding checks, challenges and appeals and as well as expected further ones based on historical values.

## NOTES TO THE ACCOUNTS

### 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2021 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Property Plant and Equipment	Asset valuation in the current economic climate is subject to significant stress. Impairment reviews by the Authority of its asset base have been undertaken in a robust way to reflect the changes in its asset values. Depreciation charges are related to the useful life of the assets and dependant on the level of repairs and maintenance that will be incurred in relation to individual assets.	It is important that the asset values in the Balance Sheet are kept under review. If the useful lives of the assets are reduced depreciation increases and the carrying value of the assets falls. Whilst there is a risk in any valuation exercise changes to useful lives and depreciation do not impact the Authority's useable reserves as depreciation charges do not fall on the Tax payer.
Fair Value Measurements	Where the fair value of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs) their fair value is measured using valuation techniques (e.g. quoted prices for similar assets or liabilities in active markets or, the discounted cash flow). Where possible these inputs are based on observable data, but where this is not possible judgement is required in establishing fair values. This will typically include considerations such as uncertainty and risk. However changes to the assumptions used could affect the fair value of the Authority's assets and liabilities. Where Level 1 inputs are not available, the Authority has used relevant experts to identify the most appropriate valuation technique to determine fair value.	The authority uses the discounted cash flow (DCF), and 'market approach' (as defined in paragraphs B5 to B7 of IFRS 13) to measure the fair value of its assets.  The inputs to this latter technique constitute Level 2 inputs, which are observable for the asset either directly or indirectly. If there were to be significant unobservable inputs, this could result in a significantly lower or higher fair value measurement for the investment properties and financial assets.

## NOTES TO THE ACCOUNTS

Pensions Liability	<p>Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Actuaries are employed by the pension schemes administrators to provide expert advice about the assumptions to be applied.</p>	<p>The effects on the net pension liability of changes in individual assumptions can be measured, for example a 0.5% decrease in the real discount rate assumption would result in an increase of 10% in the pension liability which is approximately £13.780m.</p> <ul style="list-style-type: none"> <li>(i) A one year increase in member life expectancy would result in an increase of approximately 3 to 5% in the pension liability. In practice, the actual cost will depend on the structure of the revised assumption (i.e. if improvements to survival rates predominantly apply at younger or older ages).</li> <li>(ii) If salaries were to increase by 0.5% more than anticipated, the pension liability would increase by 1%, approximating to £1.534m.</li> <li>(iii) If pensions payable were to increase by 0.5% more than anticipated, the pension liability would increase by 8%, approximating to £11.940m.</li> </ul>
--------------------	--	---

### 5. Events after the Balance Sheet Date

The Statement of Accounts was authorised for issue by the Director of Resources on 30 July 2021. Events taking place after the accounts are authorised for issue are not reflected in the Financial Statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2021, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

In June 2021, Cabinet agreed to formally withdraw from the sale of The Cedars in North Walsham. In the Statement of Accounts, this property is classed as an Asset Held for Sale as at the Balance Sheet date there remained an intention to sell. This is a non adjusting event.

## NOTES TO THE ACCOUNTS

### 6. Note to the Expenditure and Funding Analysis

Adjustments between Funding and Accounting Basis 2020-21				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note 1) £000	Net Change for the Pensions Adjustments (Note 2) £000	Other Differences (Note 3) £000	Total Adjustments £000
CLT / Corporate	62	58	23	143
Customer Services & ICT	160	134	29	323
Legal & Democratic Services	51	93	(1)	143
Community, Economic Development and Coast	2,473	96	105	2,674
Environmental Health	227	83	33	343
Finance & Assets	220	(156)	82	146
Planning	87	126	44	257
<b>Net cost of services</b>	<b>3,280</b>	<b>434</b>	<b>315</b>	<b>4,029</b>
Other Operating Expenditure	(1,557)	0	0	(1,557)
Financing and Investment Income and Expenditure	0	998	0	998
Taxation and Non-Specific Grant Income	20,754	0	7,452	28,206
<b>Other Income &amp; Expenditure from the Expenditure and Funding Analysis</b>	<b>19,197</b>	<b>998</b>	<b>7,452</b>	<b>27,647</b>
<b>Difference between General Fund Surplus or Deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>22,477</b>	<b>1,432</b>	<b>7,767</b>	<b>31,676</b>

## NOTES TO THE ACCOUNTS

### 6. Note to the Expenditure and Funding Analysis (Cont'd)

Adjustments between Funding and Accounting Basis 2019-20				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note 1) £000	Net Change for the Pensions Adjustments (Note 2) £000	Other Differences (Note 3) £000	Total Adjustments £000
CLT / Corporate	58	144	(22)	180
Customer Services & ICT	218	262	(17)	463
Legal & Democratic Services	130	191	(6)	315
Community, Economic Development and Coast	0	195	(20)	175
Environmental Health	217	209	(15)	411
Finance & Assets	(1,387)	(305)	(25)	(1,717)
Planning	58	264	(12)	310
<b>Net cost of services</b>	<b>(706)</b>	<b>960</b>	<b>(117)</b>	<b>137</b>
Other Operating Expenditure	(369)	0	0	(369)
Financing and Investment Income and Expenditure	0	1,233	0	1,233
Taxation and Non-Specific Grant Income	(22,276)	0	(1,595)	(23,871)
<b>Other Income &amp; Expenditure from the Expenditure and Funding Analysis</b>	<b>(22,645)</b>	<b>1,233</b>	<b>(1,595)</b>	<b>(23,007)</b>
<b>Difference between General Fund Surplus or Deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>(23,351)</b>	<b>2,193</b>	<b>(1,712)</b>	<b>(22,870)</b>

## NOTES TO THE ACCOUNTS

---

### 1) Adjustments for Capital Purposes

- **Adjustments for capital purposes** – this column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:
- **Other operating expenditure** – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for these assets.
- **Taxation and non-specific grant income and expenditure** – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with the capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

### 2) Net Change in Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income.

- **For services** this represents the removal of the employer's pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- **For Financing and investment income and expenditure** – the net interest on the defined benefit liability is charged to the CIES.

### 3) Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute.

- The charge under **Taxation and non-specific grant income and expenditure** represents the difference between what is chargeable under statutory regulations for Council Tax and NNDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the code. This timing difference as any difference will be brought forward in future surpluses and deficits on the Collection Fund.

## NOTES TO THE ACCOUNTS

### 7. Expenditure and Income Analysed by Nature

#### EXPENDITURE AND INCOME ANALYSED BY NATURE

The authority's expenditure and income is analysed as follows:

	2019/20	2020/21
<b>Expenditure/ Income</b>	<b>£000</b>	<b>£000</b>
<b>Expenditure</b>		
Employee Benefits expenses	14,649	14,501
Other Services Expenses	35,444	131,684
Support Service Recharges	14,472	12,183
Depreciation, amortisation, impairment, DRF	7,957	4,202
Interest payments	12	10
Precepts and Levies	2,391	2,520
Gain on the disposal of assets	(369)	(1,557)
<b>Total Expenditure</b>	<b>74,556</b>	<b>163,543</b>
<b>Income</b>		
Fees, Charges and other service income	27,111	12,052
Interest and Investment Income	1,247	1,239
Income from Council tax, non-domestic rates, district rate income	16,067	18,835
Government Grants and Contributions	45,711	112,751
<b>Total Income</b>	<b>90,136</b>	<b>144,877</b>
<b>Surplus or Deficit on the Provision of Services</b>	<b>(15,580)</b>	<b>18,666</b>

## NOTES TO THE ACCOUNTS

### 8. Movement in Reserves Statement - Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total Comprehensive Income and Expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2020/21	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
	£000	£000	£000	£000
<b>Adjustments involving the Capital Adjustment Account</b>				
<u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Charges for depreciation and impairment of non-current assets	916	0	0	(916)
Revaluation losses on Property, Plant and Equipment	2,065	0	0	(2,065)
Movements in the market value of Investment Properties	(9)	0	0	9
Amortisation of intangible assets	241	0	0	(241)
Capital Grants and Contributions that have been applied to capital financing	20,754	0	0	(20,754)
Revenue Expenditure Funded from Capital Under Statute	2,127	0	0	(2,127)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(1,557)	0	0	1,557
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Statutory provision for the financing of capital investment	0	0	0	0
Capital expenditure charged against the General Fund	(1,867)	0	0	1,867

## NOTES TO THE ACCOUNTS

2020/21	General Fund Balance  £000	Capital Receipts Reserve  £000	Capital Grants Unapplied Account £000	Movement in Unusable Reserves  £000
<b>Adjustments involving the Capital Receipts Reserve</b>				
Transfers of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0	1,557	0	(1,557)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	(2,407)	0	2,407
<b>Adjustments involving the Pooled Fund Adjustment Account</b>				
Amount of Gain/ loss on the pooled fund Fair Value changes debited or credited to the Comprehensive Income and Expenditure Statement.	(3,198)	0	0	3,198
<b>Adjustments involving the Pensions Reserve</b>				
Reversal of items relating to post-employment benefits debited or credited to the surplus or deficit on the provision of services in the Comprehensive Income and Expenditure Statement	4,044	0	0	(4,044)
Employer's pensions contributions and direct payments to pensioners payable in the year	(2,611)	0	0	2,611
<b>Adjustments involving the Collection Fund Adjustment Account</b>				
Amount by which Council Tax and Business Rate income credited to the Comprehensive Income and Expenditure Statement is different from the Council Tax and Business Rate income calculated for the year in accordance with statutory requirements	7,451	0	0	(7,451)
<b>Adjustments involving the Accumulating Compensated Absences Adjustment Account</b>				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	315	0	0	(315)
<b>Total Adjustments</b>	<b>28,671</b>	<b>(850)</b>	<b>0</b>	<b>(27,821)</b>

## NOTES TO THE ACCOUNTS

2019/20	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied Account	Movement in Unusable Reserves
	£000	£000	£000	£000
<b>Adjustments involving the Capital Adjustment Account</b>				
<u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Charges for depreciation and impairment of non-current assets	(127)	0	0	127
Revaluation losses on Property, Plant and Equipment	1,460	0	0	(1,460)
Movements in the market value of Investment Properties	60	0	0	(60)
Amortisation of intangible assets	401	0	0	(401)
Capital Grants and Contributions that have been applied to capital financing	(22,276)	0	0	22,276
Revenue Expenditure Funded from Capital Under Statute	158	0	0	(158)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(369)	0	0	369
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>				
Statutory provision for the financing of capital investment	0	0	0	0
Capital expenditure charged against the General Fund	(2,656)	0	0	2,656

## NOTES TO THE ACCOUNTS

2019/20	General Fund Balance  £000	Capital Receipts Reserve  £000	Capital Grants Unapplied Account £000	Movement in Unusable Reserves  £000
<b>Adjustments involving the Capital Receipts Reserve</b>				
Transfers of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0	432	0	(432)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	(2,906)	0	2,906
<b>Adjustments involving the Pooled Fund Adjustment Account</b>				
Amount of Gain/ loss on the pooled fund Fair Value changes debited or credited to the Comprehensive Income and Expenditure Statement.	3,311	0	0	(3,311)
<b>Adjustments involving the Pensions Reserve</b>				
Reversal of items relating to post-employment benefits debited or credited to the surplus or deficit on the provision of services in the Comprehensive Income and Expenditure Statement	4,872	0	0	(4,872)
Employer's pensions contributions and direct payments to pensioners payable in the year	(2,680)	0	0	2,680
<b>Adjustments involving the Collection Fund Adjustment Account</b>				
Amount by which Council Tax and Business Rate income credited to the Comprehensive Income and Expenditure Statement is different from the Council Tax and Business Rate income calculated for the year in accordance with statutory requirements	(1,596)	0	0	1,596
<b>Adjustments involving the Accumulating Compensated Absences Adjustment Account</b>				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(117)	0	0	117
<b>Total Adjustments</b>	<b>(19,559)</b>	<b>(2,474)</b>	<b>0</b>	<b>22,033</b> +.

## NOTES TO THE ACCOUNTS

---

**General Fund Balance** - The General Fund is the statutory fund into which all the receipts of an Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise.

**Capital Receipts Reserve** – The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes.

**Capital Grants Unapplied** – The Capital Grants Unapplied Account holds grants and contributions received towards capital projects from which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

## NOTES TO THE ACCOUNTS

### 9. Movement in Reserves Statement – Transfers to/from Earmarked Reserves

This sets out the amounts set aside from the General Fund balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in 2020/21. The surplus on Business Rates Section 31 grants which includes £9,116m of grant received by the Council to compensate for the loss of Business Rates income as a result of the extended retail hospitality and leisure businesses to support them through the pandemic. The legislation that governs collection fund accounting means the related deficits as a result of the loss of business rates income in-year will not be charged to the council's general fund until 2021/22. As a result the £9,116m has been transferred to the business rates reserve and will be drawn down to offset the deficit in 2021/22, these resources are not available funds.

	Balance at 1 April 2019 £000	Transfers Out 2019/20 £000	Transfers In 2019/20 £000	Balance at 31 March 2020 £000	Transfers Out 2020/21 £000	Transfers In 2020/21 £000	Balance at 31 March 2021 £000
Asset Management	1,557	(153)	20	1,424	(478)	10	956
Benefits	1,340	(505)	63	898	(223)	56	731
Broadband	1,000	(1,000)	0	0	0	0	0
Building Control	191	0	21	212	(35)	0	177
Business Rate Retention	2,437	(362)	0	2,075	(1,100)	9,116	10,091
Capital Projects Reserve	2,480	(1,212)	36	1,304	(398)	0	906
Coast Protection	181	(12)	70	237	(37)	61	261
Communities	1,652	(677)	26	1,000	(205)	0	795
Delivery Plan Reserve	0	0	0	0	(217)	3,131	2,914
Economic Development & Regeneration	171	(14)	9	166	(10)	0	156
Election Reserve	123	(160)	40	3	0	50	53
Enforcement Board	137	(24)	0	113	(11)	0	102
Environmental Health	323	0	13	336	(150)	42	228
Environment	0	0	0	0	0	150	150
Grants	537	(3)	75	609	(57)	1,429	1,981
Grassed Area Deposits	371	0	0	371	0	0	371
Housing	2,535	(294)	288	2,528	(434)	422	2,516
Land Charges	289	0	18	309	0	35	344
Legal	129	0	67	196	(37)	0	159

## NOTES TO THE ACCOUNTS

	Balance at 1 April 2019 £000	Transfers Out 2019/20 £000	Transfers In 2019/20 £000	Balance at 31 March 2020 £000	Transfers Out 2020/21 £000	Transfers In 2020/21 £000	Balance at 31 March 2021 £000
LSVT Reserve	435	(435)	0	0	0	0	0
New Homes Bonus	512	(220)	0	292	(12)	0	280
Organisational Development	314	(59)	14	269	(100)	31	200
Pathfinder	143	(15)	0	128	(20)	0	108
Planning - Revenue	110	0	50	160	(42)	50	168
Property Investment Fund	2,000	(1,001)	0	999	(733)	0	266
Property Company	0	0	0	2,000	0	0	2,000
Restructuring and Invest to Save	1,883	(683)	0	1,200	(330)	130	1,000
Sports Hall Equipment/Sports Facilities	6	(3)	0	3	(1)	0	2
<b>Total</b>	<b>20,856</b>	<b>(6,832)</b>	<b>2,810</b>	<b>16,834</b>	<b>(4,630)</b>	<b>14,713</b>	<b>26,915</b>

**Total transfers out during 2020/21**

**(4,630)**

**Total transfers in during 2020/21**

**14,713**

**Net Movement in Earmarked Reserves in 2020/21**

**10,083**

## NOTES TO THE ACCOUNTS

---

The purpose of each earmarked reserves is explained below:

**Asset Management** - To support improvements to our existing assets as identified through the Asset Management Plan.

**Benefits** - To mitigate any claw back by the Department of Works and Pensions following final audited subsidy determination.

**Building Control** – Ring- fenced to cover any future deficits on the building control service.

**Business Rates Retention** – To be used to mitigate the impact of final claims and appeals in relation to business rates retention scheme.

**Capital Projects Reserve** - To provide funding for capital projects. This includes the VAT shelter income that is received in the year and not yet spent on projects.

**Coast Protection** - To support the on-going coast protection maintenance programme.

**Common Training** - To deliver the corporate training and development programme.

**Communities** – To support projects that communities identify where they will make a difference to the economic and social wellbeing of the area. This is funded from the return of the second homes funding from Norfolk County Council.

**Economic Development and Regeneration:** Service underspends rolled forward that relate to one off projects or expenditure not budgeted for in future years, including learning for everyone.

**Election Reserve** - Established to meet costs associated with district council elections, to smooth the impact between financial years.

**Environmental Health** - Earmarking of underspends and additional income to meet Environmental Health.

**Grants** – Earmarking of grants received in the year for which expenditure is yet to be incurred, for example due to the timing of the receipt.

**Grassed Area Deposits** - To finance ongoing commitments in relation to grounds maintenance contracts.

**Housing** – Includes Community Housing Fund grant received from the Ministry of Housing, Communities and Local Government (MHCLG) This is to support community led housing schemes and assisting in the delivery of affordable housing within the area.

**Land Charges** – To mitigate the impact of potential income reductions for the service.

## NOTES TO THE ACCOUNTS

---

**Legal** – Includes funding for Compulsory Purchase Order (CPO) work and other one-off work.

**Local Strategic Partnership** – Ring fenced from the former Local Strategic Partnership, earmarked for ongoing liabilities.

**LSVT Reserve** – To meet the cost of successful warranty claims not covered by bonds and insurance following the housing stock transfer.

**New Homes Bonus (NHB)** – Established for supporting communities with future growth and development and Plan review.

**Organisational Development** - To provide funding for organisation development to create capacity within the organisation, including the support of apprenticeship and intern programmes.

**Pathfinder** - To help coastal communities adapt to coastal changes. The balance represents grant funding that has been received that has been fully allocated to projects to deliver the Pathfinder objectives but has not yet been spent.

**Planning** – Additional Planning Income earmarked for Planning Initiatives including Plan Business Process Review.

**Property Investment Fund** – To provide funding for the acquisition and development of new land and property assets

**Property Company** – To fund potential housing development and property related schemes

**Restructuring and Invest to Save** - To be used for restructuring costs including one-off redundancy and pension strain costs and invest to save projects that will deliver efficiency savings.

**Sports Hall Equipment and Sports Facilities** - To support renewals for sports hall equipment. Transfers in the year represents over or under achievement of income target.

**NOTES TO THE ACCOUNTS**

**10. Comprehensive Income and Expenditure Statement – Other Operating Expenditure**

<b>2019/20</b>	<b>2020/21</b>
<b>£000</b>	<b>£000</b>
2,391 Parish Council Precepts	2,520
(369) (Gains) on the disposal of non-current assets	(1,558)
<b>2,022 Total</b>	<b>962</b>

**11. Comprehensive Income and Expenditure Statement – Financing and Investment Income and Expenditure**

<b>2019/20</b>	<b>2020/21</b>
<b>£000</b>	<b>£000</b>
39 Interest payable and similar charges	3
1,233 Pensions interest cost and expected return on pensions assets	998
3,311 Fair value changes of pooled funds	(3,198)
(1,236) Interest receivable and similar income	(1,230)
60 Changes in the fair value of investment property	(9)
<b>3,407 Total</b>	<b>(3,436)</b>

**12. Comprehensive Income and Expenditure Statement – Taxation and Non Specific Grant Income**

<b>2019/20</b>	<b>2020/21</b>
<b>£000</b>	<b>£000</b>
(8,478) Council Tax Income	(8,708)
(7,590) Non Domestic Rates	(10,126)
0 Revenue Support Grant	(90)
(1,244) Other Non ringfenced government grants	(4,163)
(22,276) Capital grants and contributions	20,754
<b>(39,588) Total</b>	<b>(2,333)</b>

## NOTES TO THE ACCOUNTS

---

### 13. Balance Sheet – Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement and notes 8 and 9.

### 14. Balance Sheet – Unusable Reserves

The following provides a summary of the details of the Authority's unusable reserves. Further details on each of the reserves are provided below.

2019/20 £000	2020/21 £000
17,210 Revaluation Reserve	19,746
(1,940) Pooled Fund Adjustment Account	1,258
65,613 Capital Adjustment Account	43,972
(43,586) Pensions Reserve	(58,808)
2,212 Collection Fund Adjustment Account	(5,240)
(153) Accumulated Compensated Absences Adjustment Account	(468)
<b>39,356 Total Unusable Reserves</b>	<b>461</b>

#### 14(a) Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment (and Intangible Assets). The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

## NOTES TO THE ACCOUNTS

2019/20 £000	2020/21 £000
<b>17,651 Balance at 1 April</b>	<b>17,210</b>
4,001 Upward revaluation of assets	4,462
(4,212) Downward revaluation of assets and impairment losses not charged to the surplus/deficit on the provision of services	(1,748)
(230) Difference between fair value depreciation and historical cost depreciation	(178)
<b>17,210 Balance at 31 March</b>	<b>19,746</b>

### 14(b) Pooled Fund Adjustment Account

The Pooled Fund Adjustment Account contains the gains made by the Authority arising from increases in the value of its investments in pooled funds and are therefore accounted for under IFRS9 at fair value through profit and loss. A statutory override currently applies enabling gains or losses to be transferred to this unusable reserve, thereby protecting the Council Tax payer from changes in fair value on these investments. The balance is reduced when investments with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- disposed of and the gains are realised

2019/20 £000	2020/21 £000
<b>1,371 Balance at 1 April</b>	<b>(1,940)</b>
(3,311) (Downward )/Upward revaluation of investments charged to the surplus/deficit on the provision of services.	3,198
<b>(1,940) Balance 31 March</b>	<b>1,258</b>

## NOTES TO THE ACCOUNTS

---

### **14(c) Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 8 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

## NOTES TO THE ACCOUNTS

<b>2019/20</b>	<b>2020/21</b>
<b>£000</b>	<b>£000</b>
<b>39,559 Balance at 1 April</b>	<b>65,613</b>
<u>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:</u>	
6,481 Charges for Depreciation and impairment on non-current assets	(916)
(7,814) Revaluation losses on Property, Plant and Equipment	(2,064)
(401) Amortisation of intangible assets	(241)
(158) Revenue expenditure funded from capital under statute	(2,127)
(63) Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0
<b>37,604</b>	<b>60,266</b>
230 Adjusting amounts written out of the revaluation reserve	178
<b>37,835</b>	<b>60,444</b>
Net written out amount of the cost of non current assets consumed in the year	
<u>Capital Financing applied in the year:</u>	
2,906 Use of capital receipts reserve to finance new capital expenditure	2,407
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statements that have been applied to capital financing	(20,754)
Statutory provision for the financing of capital investment charged against the General Fund balance	0
2,656 Capital expenditure charged against the General Fund Balance	1,867
<b>65,673</b>	<b>43,963</b>
Movements in the market value of investment properties debited or credited to the Comprehensive Income and Expenditure Statement	9
<b>65,613 Balance at 31 March</b>	<b>43,972</b>

## NOTES TO THE ACCOUNTS

### 14(d) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The deficit on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

<b>2019/20</b>	<b>2020/21</b>
<b>£000</b>	<b>£000</b>
<b>(50,644) Balance at 1 April</b>	<b>(43,586)</b>
9,250 Actuarial gains/(losses) on pensions assets and liabilities	(13,790)
(4,872) Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the Comprehensive Income and Expenditure Statement	(4,044)
2,680 Employer's pension contributions and direct payments to pensioners payable in the year	2,612
<b><u>(43,586) Balance at 31 March</u></b>	<b><u>(58,808)</u></b>

## NOTES TO THE ACCOUNTS

### 14(e) Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax and Business Rate income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax and Business Rate payers, compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2019/20 £000	2020/21 £000
<b>617 Balance at 1 April</b>	<b>2,212</b>
Amount by which Council Tax and Business Rate income credited to the Comprehensive Income and Expenditure	
1,595 Statement is different from Council Tax and Business Rate income calculated for the year in accordance with statutory requirements	(7,452)
<b>2,212 Balance at 31 March</b>	<b>(5,240)</b>

### 14(f) Accumulating Compensated Absences Adjustment Account

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences, e.g. annual leave, earned but not taken in the year. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2019//20 £000	2020/21 £000
<b>(270) Balance at 1 April</b>	<b>(153)</b>
270 Settlement or cancellation of an accrual made at the end of the preceding year	153
(36) Amounts accrued at the end of the current year	(153)
(117) Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(315)
<b>(153) Balance at 31 March</b>	<b>(468)</b>

## NOTES TO THE ACCOUNTS

### 15. Cash Flow Statement – Arising from Operating Activities

The cash flows for operating activities include the following items:

<b>2019/20</b>		<b>2020/21</b>
<b>£000</b>		<b>£000</b>
	1,398 Interest Received	1,225
	(39) Interest Paid	(7)
	<b>1,359 Net cash flows from operating activities</b>	<b>1,218</b>
<b>2019/20</b>	The surplus or deficit on the provision of services has been adjusted for the following	<b>2020/21</b>
<b>£000</b>	non-cash movements	<b>£000</b>
	(127) Depreciation	915
	1,459 Impairment and downward valuations	2,064
	401 Amortisation	241
	1,705 Increase in Creditors	20,116
	162 (Decrease) in Interest and Dividend Debtors	(6)
	23 Increase / (Decrease) in Debtors	923
	5 Increase / (Decrease) in Inventories	1
	2,192 Movement in Pension Liability	1,432
	63 Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	22,547
	3,371 Movement in Investment Property Values	(3,108)
	<b>9,254</b>	<b>45,125</b>
<b>2019/20</b>	Adjust for items included in the net surplus or deficit on the provision of services that are investing or financing activities	<b>2020/21</b>
<b>£000</b>		<b>£000</b>
	(22,276) Capital Grants credited to surplus or deficit on the provision of services	(960)
	13 Net adjustment from the sale of short and long term investments	271,970
	(431) Proceeds from the sale of property plant and equipment, investment property and intangible assets	0
	<b>(22,694)</b>	<b>271,010</b>

## NOTES TO THE ACCOUNTS

### 16. Cash Flow Statement – Investing Activities

2019/20		2020/21
£000		£000
(26,719)	Purchase of property, plant and equipment, investment property and intangible assets	(13,043)
0	Purchase of short-term and long-term investments	(271,970)
431	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	0
4,250	Proceeds from short-term and long-term investments	0
22,881	Other receipts from investing activities	(611)
<b>843</b>	<b>Net cash flows from investing activities</b>	<b>(285,624)</b>

### 17. Cash Flow Statement – Financing Activities

2019/20		2020/21
£000		£000
2,003	Cash receipts of short-term and long-term borrowing	7,000
0	Other receipts from financing activities	403
0	Repayments of short-term and long-term borrowing	(5,000)
(1,688)	Other payments for financing activities	(11,956)
<b>315</b>	<b>Net cash flows from financing activities</b>	<b>(9,553)</b>

### 18. Cash Flow Statement – Cash and Cash Equivalents

The balance of cash and cash equivalents is made up of the following elements:

2019/20		2020/21
£000		£000
3	Cash held by officers	4
314	Bank current accounts	(937)
6,268	Investments in liquidity Money Market Funds	9,810
<b>6,585</b>	<b>Total cash and cash equivalents</b>	<b>8,877</b>

## NOTES TO THE ACCOUNTS

### 19. Trading Operations

The Authority runs two service areas as trading services. Details of those services are as follows:

	2019/20		2020/21	
	£000	£000	£000	£000
<p>The Council currently operates three general produce markets on two car park sites in Sheringham and Cromer. They are provided to meet local demands and to promote tourism. The trading objective is to minimise the deficit relating to the service.</p>	(45)		(30)	
	87		84	
		<b>42</b>		<b>54</b>
<p>The Council lets a total of 16 industrial units and self-occupies 1 over three sites in Catfield, North Walsham and Fakenham. The Catfield and North Walsham sites offer starter units which were developed jointly with EEDA, to provide opportunities for local business start-ups and developments. The trading objective is to minimise the deficit relating to the service. In addition, the Council acquired 3 units at Hornbeam Road, North Walsham in December 2020.</p>	(145)		(133)	
	(105)		100	
		<b>(250)</b>		<b>(33)</b>
<b>Net (surplus) / deficit on trading operations:</b>		<b>(208)</b>		<b>21</b>

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of one of the Council's services to the public (e.g. refuse collection), whilst others are support services to the Council's services to the public. The expenditure of these operations is allocated or recharged to the relevant service area within the CIES Cost of Services.

The surplus is due to lower income from market traders because of the Covid pandemic, offset by accumulated depreciation held against the assets following revaluations in 2019/20.

	2019/20	2020/21
	£000	£000
Net deficit/(surplus) on trading operations	(208)	21
Services to the public included in expenditure of continuing operations	(3)	(2)
<b>Net deficit / (surplus) debited / (credited) to other operating expenditure</b>	<b>(210)</b>	<b>20</b>

## NOTES TO THE ACCOUNTS

### 20. External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and to non-audit services provided by the Authority's external auditors:

	<b>2019/20</b>	<b>2020/21</b>
	<b>Ernst</b>	<b>Ernst</b>
	<b>Young</b>	<b>Young</b>
	<b>£000</b>	<b>£000</b>
Fees payable with regard to external audit services carried out by the appointed auditor for the year	42	44
Fees payable for the certification of grant claims and returns for the year	0	21
<b>Total</b>	<b>42</b>	<b>65</b>

### 21. Members Allowances

The Authority paid the following amounts to Members of the Authority during the year. Full details can be obtained by writing to: Information Services, Holt Road, Cromer, Norfolk, NR27 9EN.

<b>2019/20</b>		<b>2020/21</b>
<b>£</b>		<b>£</b>
297,417	Allowances	309,419
28,823	Expenses	1,617
<b>326,240</b>		<b>311,036</b>

## NOTES TO THE ACCOUNTS

### 22. Officers' Remuneration

The following table sets out the remuneration paid to the Authority's senior officers. A senior officer is defined as being a statutory chief officer as defined in the Local Government and Housing Act (LGHA) 1989 section 2(6); a non-statutory Chief officer as defined in the LGHA 1989 section 2(7); or someone with responsibility for the management of the Authority, being able to direct or control its major activities, whether solely or collectively.

<u>For the period 1st April 2020 to 31st March 2021</u>		Salary, Fees and Allowance	Bonuses	Expenses Allowances	Compensation for Loss of Office	Sub-total	Pension Contribution	Total
<u>Job Title</u>		£	£	£	£		£	£
<b><u>1st November 2020 to 31st March 2021</u></b>								
Chief Executive	2020/21	45,271	0	401	0	45,672	6,564	<b>52,236</b>
Director for Place (vacant)	2020/21	0	0	0	0	0	0	<b>0</b>
Director for Communities	2020/21	31,604	0	401	0	32,005	4,583	<b>36,588</b>
Director for Resources and Section 151 Officer	2020/21	33,977	0	401	0	34,378	4,927	<b>39,305</b>
Monitoring Officer	2020/21	27,914	0	241	0	28,154	2,862	<b>31,016</b>
<b><u>1st April 2020 to 31st October 2020</u></b>								
Head of Paid Service	2020/21	63,379	0	562	0	63,941	9,190	<b>73,131</b>
Section 151 Officer	2020/21	46,054	0	562	0	46,616	6,678	<b>53,294</b>
Monitoring Officer	2020/21	46,054	0	562	0	46,616	6,678	<b>53,294</b>
<b><u>1st April 2019 to 31st March 2020</u></b>								
Corporate Director and Head of Paid Service	2019/20	102,605	0	963	0	103,568	14,878	<b>118,446</b>
Corporate Director and Head of Paid Service	2019/20	117,871	0	922	80,443	199,235	14,238	<b>213,473</b>
Section 151 Officer	2019/20	76,837	0	963	0	77,800	11,141	<b>88,941</b>
Monitoring Officer	2019/20	76,837	0	963	0	77,800	11,141	<b>88,941</b>

*In November 2020 a restructure was undertaken and a Chief Executive and 3 directors were created. One director post remains vacant and the Section 151 officer post has been amalgamated with the Director of Resources. The Monitoring Officer was vacant from 31/01/21.*

## NOTES TO THE ACCOUNTS

The number of employees not falling into the category of senior officers shown above whose remuneration, excluding pension contributions was £50,000 or more in bands of £5,000 were:

2019/20	Remuneration Band	2020/21
Number of Employees		Number of Employees
5	£50,000 - £54,999	8
3	£55,000 - £59,999	1
2	£60,000 - £64,999	2
0	£65,000 - £69,999	1

### 23. Exit Packages

The number of exit packages agreed with the total cost per band and total cost of the compulsory and other are set out in the table below.

Bandings	2019/20				2020/21			
	Compulsory Redundancies	Other Departures	Total Number of Employees	Total Amount £	Compulsory Redundancies	Other Departures	Total Number of Employees	Total Amount £
	Number of Employees	Number of Employees			Number of Employees	Number of Employees		
£0 to £20,000	0	4	4	30,375	0	1	1	5,493
£20,001 to £40,000	0	0	0	0	0	0	0	0
£40,001 to £60,000	0	0	0	0	0	0	0	0
£60,001 to £80,000	0	0	0	0	0	0	0	0
£80,001 to £100,000	0	0	0	0	0	0	0	0
£100,001 to £150,000	0	0	0	0	0	0	0	0
£150,001 to £200,000	0	0	0	0	0	0	0	0
£200,001 to £250,000	0	0	0	0	0	0	0	0
£250,001 to £300,000	0	0	0	0	0	0	0	0
£300,001 to £350,000	0	0	0	0	0	0	0	0
£350,001 to £400,000	0	1	1	388,919	0	0	0	0
	<b>0</b>	<b>5</b>	<b>5</b>	<b>419,293</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>5,493</b>

## NOTES TO THE ACCOUNTS

---

### 24. Defined Benefit Pension Schemes

#### Participation in pension schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments and this needs to be disclosed at the time that employees earn their future entitlement.

The Authority participates in two post-employment schemes:

- The Local Government Pension Scheme, administered locally by Norfolk County Council - this was a funded defined benefit final salary scheme up to 31/03/2014 then replaced with a Career Average Revalued Earnings (CARE) scheme from the 01/04/2014, The Authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.
- Arrangements for the award of discretionary post-retirement benefits upon early retirement - this is an unfunded defined benefit final arrangement; under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet the pension's liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

#### Transactions relating to post-employment benefits

The Authority recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against Council Tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

## NOTES TO THE ACCOUNTS

	Local Government Pension Scheme 2019/20 £000	Local Government Pension Scheme 2020/21 £000
<b>Comprehensive Income and Expenditure Statement</b>		
<u>Cost of Services:</u>		
Current service cost	3,639	3,046
Past Service Costs loss	0	0
 <u>Financing and Investment Income and Expenditure:</u>		
Interest cost	2,972	2,575
Expected return on scheme assets	(1,739)	(1,577)
<b>Total post-employment benefit charged to the surplus/deficit on the provision of services</b>	<b>4,872</b>	<b>4,044</b>
 <u>Other post-employment benefit charged to the Comprehensive Income and Expenditure Statement:</u>		
Actuarial gains and (losses)	9,250	(13,790)
<b>Total post-employment benefit (credited) / charged to the Comprehensive Income and Expenditure Statement</b>	<b>(14,122)</b>	<b>9,746</b>
 <u>Movement in Reserves Statement:</u>		
Reversal of net charges made to the surplus/deficit for the provision of services for post-employment benefits in accordance with the code	(4,872)	(4,044)
 <u>Actual amount charged against the general fund balance for pensions in the year:</u>		
Employers' contributions payable to scheme	<b>2,680</b>	<b>2,612</b>

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2021 is a loss of £39.743m (£25.953m at 31 March 2020).

## NOTES TO THE ACCOUNTS

### Assets and liabilities in relation to post-employment benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

	<b>Pension Scheme Funded Liabilities Local Government</b>	
	<b>2019/20 £000</b>	<b>2020/21 £000</b>
Opening Balance at 1 April	123,246	112,246
Current service cost	3,639	3,046
Interest cost	2,972	2,575
Contributions by scheme participants	559	589
Actuarial (gains) and losses	(14,618)	28,498
Benefits paid	(3,298)	(3,341)
Unfunded Benefits paid	(254)	(251)
Past service costs	0	0
<b>Closing Balance at 31 March</b>	<b>112,246</b>	<b>143,362</b>

Reconciliation of fair value of the scheme (plan) assets:

	<b>Local Government Pension Scheme</b>	
	<b>2019/20 £000</b>	<b>2020/21 £000</b>
Opening balance at 1 April	72,602	68,660
Expected rate of return	1,739	1,577
Actuarial gains	(5,082)	14,399
Employers contributions	2,140	2,670
Contributions by scheme participants	559	589
Contributions in respect of Unfunded Benefits	254	251
Benefits paid	(3,298)	(3,341)
Unfunded Benefits paid	(254)	(251)
<b>Closing balance at 31 March</b>	<b>68,660</b>	<b>84,554</b>

	<b>2019/20 £000</b>	<b>2020/21 £000</b>
<b>Present Value of Liabilities:</b>		
Local Government Pension Scheme	(108,259)	(139,042)
Unfunded obligations	(3,987)	(4,320)
Fair value of assets in the LGPS	68,660	84,554
<b>(Deficit) in the scheme:</b>		
Local Government Pension Scheme	(43,586)	(58,808)
Discretionary Benefits	0	0
<b>Balance 31 March</b>	<b>(43,586)</b>	<b>(58,808)</b>

## NOTES TO THE ACCOUNTS

### Fair Value of Employer Assets

#### Fair Value of Employer Assets

	31 March 2020				31 March 2021				
	Quoted Prices in active markets £(000)	Quoted Prices not in active markets £(000)	Total £(000)	Percentage of Total Assets	Quoted Prices in active markets £(000)	Quoted Prices not in active markets £(000)	Total £(000)	Percentage of Total Assets	
<b>ASSET CATEGORY</b>									
<b>Equity Securities:</b>									
Consumer	2,544.2	0.0	2,544.2	4%	0.0	0.0	0.0	0%	
Manufacturing	2,017.4	0.0	2,017.4	3%	0.0	0.0	0.0	0%	
Energy & Utilities	615.2	0.0	615.2	1%	0.0	0.0	0.0	0%	
Financial Institutions	1,724.6	0.0	1,724.6	3%	0.0	0.0	0.0	0%	
Health & Care	1,593.7	0.0	1,593.7	2%	0.0	0.0	0.0	0%	
Information Technology	2,119.0	0.0	2,119.0	3%	0.0	0.0	0.0	0%	
Other	1.1	0.0	1.1	0%	0.0	0.0	0.0	0%	
<b>Debt Securities:</b>									
Corporate Bonds (Investment Grade)	0.0	0.0	0.0	0%	0.0	0.0	0.0	0%	
Corporate Bonds (Non- Investment Grade)	0.0	0.0	0.0	0%	0.0	0.0	0.0	0%	
UK Government	797.9	0.0	797.9	1%	962.4	0.0	962.4	1%	
Other	0.0	0.0	0.0	0%	0.0	0.0	0.0	0%	
<b>Private Equity:</b>									
All	0.0	4,131.9	4,131.9	6%	0.0	5,364.9	5,364.9	6%	

### Fair Value of Employer Assets (cont'd)

## NOTES TO THE ACCOUNTS

	31 March 2020				31 March 2021			
	Quoted Prices in active markets £(000)	Quoted Prices not in active markets £(000)	Total £(000)	Percentage of Total Assets	Quoted Prices in active markets £(000)	Quoted Prices not in active markets £(000)	Total £(000)	Percentage of Total Assets
<b>Real Estate:</b>								
UK Property	0.0	5,907.8	5,907.8	9%	0.0	6,723.6	6,723.6	8%
Overseas Property	0.0	1,352.8	1,352.8	2%	0.0	1,710.0	1,710.0	2%
<b>Investment Funds &amp; Unit Trusts:</b>								
Equities	19,844.7	0.0	19,844.7	29%	37,681.6	0.0	37,681.6	45%
Bonds	22,371.8	0.0	22,371.8	33%	25,102.4	0.0	25,102.4	30%
Infrastructure	0.0	1,917.7	1,917.7	3%	0.0	5,347.6	5,347.6	6%
Other	0.0	0.0	0.0	3%	0.0	311.3	311.3	0%
<b>Derivatives:</b>								
Foreign Exchange	0.0	(96.3)	(96.3)	0%	31.3	0.0	31.3	0%
Other	0.0	0.0	0.0	0%	0.0	0.0	0.0	0%
<b>Cash &amp; Cash Equivalents</b>								
All	0.0	1,816.5	1,816.5	3%	1,318.9	0.0	1,318.9	2%
<b>TOTALS</b>	<b>53,630</b>	<b>13,113</b>	<b>68,660</b>	<b>100%</b>	<b>65,097</b>	<b>19,457</b>	<b>84,554</b>	<b>100%</b>

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The liabilities show the underlying commitments that the Authority has in the long run to pay post-employment (retirement) benefits. The total liability of £58.8m has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

- the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary.
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

## NOTES TO THE ACCOUNTS

---

The total contributions expected to be made to the Local Government Pension Scheme by the Authority in the year to 31 March 2022 is £2.40m.

### Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and Discretionary Benefits liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the County Council Fund being based on the latest full valuation of the scheme as at 1 April 2019.

In relation to the Commutation Adjustment, an allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

The principal assumptions used by the actuary have been:

	Local Government Pension Scheme 2019/20	Local Government Pension Scheme 2020/21
<b>Long-term expected rate of return on assets in the scheme:</b>		
Equity investments	2.3%	2.0%
Bonds	2.3%	2.0%
Property	2.3%	2.0%
Cash	2.3%	2.0%
<b>Mortality assumptions:</b>		
<u>Longevity at 65 for current pensioners:</u>		
Men	21.7	21.9
Women	23.9	24.3
<u>Longevity at 65 for future pensioners:</u>		
Men	22.8	23.2
Women	25.5	26.2
Pension Increase Rate (CPI)	1.9%	2.85%
Rate of increase in salaries	2.6%	3.55%
Expected Return on Assets	2.6%	3.55%
Rate of discounting scheme liabilities	2.3%	2.00%

The Discretionary Benefits arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

## NOTES TO THE ACCOUNTS

	31 March 2020	31 March 2021
	%	%
Equities	50	51
Bonds	34	31
Property	13	16
Cash	3	2
	<b>100</b>	<b>100</b>

### History of experience gains and losses

The actuarial gains identified as movements on the Pensions Reserve in 2020/21 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March 2021.

	2021	2020	2019	2018	2017
	%	%	%	%	%
Difference between the expected and actual return on assets	17.0	(7.4)	2.7	1.3	7.2
Experience gains and losses on liabilities	(0.7)	(1.8)	0.2	(0.1)	(1.2)

### 25. Related Parties

This disclosure note has been prepared using the Council's Register of Members' Declarations of interest in addition to a specific declaration obtained in respect of related party transactions from Members and Chief Officers.

The Authority is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

### Central Government

Central Government has effective control over the general operations of the Authority - it is responsible for providing the statutory framework, within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. Council tax bills, housing benefits). Grants received from Government departments are set out in the expenditure and income analysed by nature in note 7. Grant receipts outstanding at 31 March 2020 are shown in note 38.

## NOTES TO THE ACCOUNTS

---

### Members & Officers

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2020/21 is shown in note 19. During 2020/21, works and services to the value of £1,022,771 were commissioned from companies in which twenty nine members had an interest. Contracts were entered into in full compliance with the Authority's standing orders.

The most significant total values for general expenditure were:

- £552,575.72 linked to the Broads Internal Drainage Board in which eight members had an interest.
- £152,267.00 linked to the North Norfolk Sports Centres in which three members had an interest.

In addition, the Authority paid grants totalling £177,826 to voluntary organisations in which nine members had declared an interest. In all instances, the grants were made with proper consideration of declarations of interest. There were no material expenditure transactions involving Chief Officers.

The most significant total values for grant expenditure were:

- £63,340.00 to Visit North Norfolk/Visit East Anglia.
- £40,000.00 to the North Norfolk Community Transport Association.
- £28,500.00 to Sheringham Little Theatre.

There were no material expenditure transactions involving Chief Officers.

Income totalling £168,084.20 was received from entities in which twenty four Members had an interest. There were no material expenditure transactions involving Chief Officers.

There was one significant value for income which was:

- £46,829.00 from the Norfolk & Suffolk NHS Trust.

In all instances, the transactions were made with proper consideration of declarations of interest. The relevant persons linked to the above transactions did not take part in any discussion or decision relating to the expenditure/income. Details of all these transactions are recorded in the Register of Members' Interest, open to public inspection at the Council Offices during office hours.

## NOTES TO THE ACCOUNTS

---

### 26. Leases

#### Authority as Lessee

##### *Operating Leases*

The Authority leases property, land, vehicles and items of equipment, including printing and telephony equipment, as part of a number of operating leases. The future minimum lease payments due under non-cancellable leases in future years are:

	<b>31 March 2020</b>	<b>31 March 2021</b>
	<b>£000</b>	<b>£000</b>
Not later than one year	55	73
Later than one year and not later than five years	165	247
Later than five years	186	145
	<b>406</b>	<b>465</b>

The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these Leases was:

	<b>31 March 2020</b>	<b>31 March 2021</b>
	<b>£000</b>	<b>£000</b>
Minimum Lease Payments	76	78
Contingent Rents	62	81
	<b>137</b>	<b>159</b>

#### Authority as Lessor

##### *Operating Leases*

The Authority leases out properties under operating leases for the following purposes:

- for the provision of community services, such as sports facilities, tourism services and community centres
- for economic development purposes to provide suitable affordable accommodation for local businesses

The future minimum lease payments receivable under non-cancellable leases in future years are:

## NOTES TO THE ACCOUNTS

---

	31 March 2020	31 March 2021
	£000	£000
Not later than one year	(241)	(225)
Later than one year and not later than five years	(603)	(430)
Later than five years	(343)	(285)
	<u>(1,188)</u>	<u>(940)</u>

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

### 27. Investment Properties

The following items of income and expense have been accounted for in the Comprehensive Income and Expenditure Statement:

	2020/21
	£000
Rental income from investment property	65
Direct operating expenses arising from investment property	<u>(71)</u>
<b>Net gain/(loss)</b>	<u><b>(7)</b></u>

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

## NOTES TO THE ACCOUNTS

---

	2020/21
	£000
Opening Balance	831
<b>Additions:</b>	
- Purchases	0
Net gains/losses from fair value adjustments	11
<b>Transfers:</b>	
- To/from property, plant and equipment	0
<b>Closing Balance</b>	<u>842</u>

The changes identified in the table above are as a result of the properties being revalued in year. No further transfers, additions or disposals have taken place.

### ***Fair Value hierarchy***

The Authority's investment properties have been value assessed as Level 2 on the fair value hierarchy for valuation purposes (see Accounting Policies for an explanation of the fair value levels).

### ***Valuation Techniques Used to Determine Level 2 Fair Values for Investment Properties***

The fair value of investment property has been measured using a market approach, which takes into account either direct or indirect observable inputs for the asset. These inputs took the form of analysed and weighted market evidence such as sales, rentals and yields in respect of comparable properties in the same or similar locations at or around the valuation date.

There has been no change in the valuation techniques used during the year for investment properties.

These assets have been revalued as at 31<sup>st</sup> March 2020, by Wilks Head & Eve.

## NOTES TO THE ACCOUNTS

### 28. Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. Intangible assets would include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to software currently used by the Authority are identified below:

	Internally Generated	Other Assets
5 years	None	All Software

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £240,881 charged to Revenue in 2020/21 (£400,712 in 2019/20) was charged to the following lines within the income statement; Planning Services (£86,427), Finance and Assets (£16,146), Customer Services (£24,714), CLT / Corporate (£62,451) and Legal and Democratic (£51,143).

The movement on intangible asset balances during the year is as follows:

	2019/20			2020/21		
	Internally Generated Assets £000	Other Assets £000	Total £000	Internally Generated Assets £000	Other Assets £000	Total £000
<b>Opening Balance:</b>						
Gross carrying amounts	0	1,953	1,953	0	3,618	3,618
Accumulated amortisation	0	(1,382)	(1,382)	0	(1,782)	(1,782)
<b>Net carrying amount at start of year</b>	<b>0</b>	<b>573</b>	<b>573</b>	<b>0</b>	<b>1,837</b>	<b>1,837</b>
<b>Additions:</b>						
- Purchases	0	1,665	1,665	0	479	479
Derecognition	0	0	0		(1,000)	(1,000)
Amortisation for the period	0	(401)	(401)	0	(241)	(241)
<b>Closing Balance</b>	<b>0</b>	<b>1,838</b>	<b>1,838</b>	<b>0</b>	<b>1,076</b>	<b>1,076</b>

## NOTES TO THE ACCOUNTS

There are three items of capitalised intangible assets that are individually material to the financial statements. IT systems were replaced in the Revenues and Benefits Department with a carrying amount of £149,618, and Environmental Health Department with a carrying value of £101,000. In addition, Back Scanning of Files was capitalised with a carrying value of £202,588. These will be amortised over the next 5 years. No significant contracts have been entered into during the financial year 2020/21.

### 29. Impairment Losses

An impairment review was undertaken for the financial year 2020/21. The review identified that due to the type and use of properties, and taking into consideration their location with Norfolk and the Eastern region, it was not considered that any economic changes within the period would result in the assets being affected by economic impairment. As such the Authority has not recognised any impairment losses within the financial accounts for 2020/21 (£0 in 2019/20).

### 30. Property, Plant and Equipment

#### *Movement on Balances*

#### **Movement in 2020/21:**

	Other Land and Buildings	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property Plant and Equipment £000
	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation:							
<b>At 1 April 2020</b>	38,170	14,448	16,609	2,089	233	31,185	102,735
Additions	1,702	3,765	0	0	0	7,211	12,679
Donations	0	0	0	0	0	0	0
Revaluation increases/(decreases) recognised in the revaluation reserve	2,711	0	0	0	0	0	2,711
Revaluation increases/(decreases) recognised in the surplus/(deficit) on the provision of services	(2,063)	0	0	0	0	0	(2,063)
Derecognition - disposals	0	0	0	0	0	0	0
Derecognition - other	0	0	0	0	0	(21,548)	(21,548)
Assets reclassified (to)/from held for sale	(463)	0	0	0	0	0	(463)
Other movements in cost or valuation	234	47	1,050	0	0	(1,631)	(300)
<b>At 31 March 2021</b>	<b>40,291</b>	<b>18,261</b>	<b>17,660</b>	<b>2,089</b>	<b>233</b>	<b>15,218</b>	<b>93,751</b>

## NOTES TO THE ACCOUNTS

### Movement in 2020/21:

	Other Land and Buildings	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property Plant and Equipment £000
	£000	£000	£000	£000	£000	£000	£000
<b>Accumulated Depreciation and Impairment:</b>							
<b>At 1 April 2020</b>	1,427	10,907	11,228	126	31	0	23,718
Depreciation charge	382	772	508	21	0	0	1,683
Depreciation written out to the revaluation reserve	0	0	0	0	0	0	0
Depreciation written out to the surplus/deficit on the provision of services	(775)	0	0	0	0	0	(775)
Impairment losses/(reversals) recognised in the revaluation reserve	0	0	0	0	0	0	0
Impairment losses/(reversals) recognised in the surplus/deficit on the provision of services	0	0	0	0	0	0	0
Derecognition - disposal	0	0	0	0	0	0	0
Derecognition - other	0	0	0	0	0	0	0
Eliminated on reclassification to assets held for sale	(3)	0	0	0	0	0	(3)
Other movements in depreciation and impairment	0	0	0	0	0	0	0
<b>At 31 March 2021</b>	<b>1,031</b>	<b>11,679</b>	<b>11,736</b>	<b>146</b>	<b>31</b>	<b>0</b>	<b>24,624</b>
<b>Net Book Value</b>							
<b>At 31 March 2021</b>	<b>39,260</b>	<b>6,582</b>	<b>5,924</b>	<b>1,942</b>	<b>202</b>	<b>15,218</b>	<b>69,127</b>
<b>At 31 March 2020</b>	<b>36,743</b>	<b>3,541</b>	<b>5,382</b>	<b>1,963</b>	<b>202</b>	<b>31,185</b>	<b>79,016</b>

## NOTES TO THE ACCOUNTS

### Comparative Movements in 2019/20:

#### Comparatives for 2019/20

	Other Land and Buildings	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property Plant and Equipment £000
	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation:							
<b>At 1 April 2019</b>	38,380	13,972	16,891	2,138	233	7,057	78,672
Additions	446	774	0	0	0	25,317	26,537
Donations	0	0	0	0	0	0	0
Revaluation increases/(decreases) recognised in the revaluation reserve	(89)	0	0	0	0	0	(89)
Revaluation increases/(decreases) recognised in the surplus/(deficit) on the provision of services	(1,219)	0	0	0	0	0	(1,219)
Derecognition - disposals	0	0	0	0	0	0	0
Derecognition - other	0	0	0	0	0	(577)	(577)
Assets reclassified (to)/from held for sale	0	0	0	0	0	0	0
	652	(298)	(282)	(49)	0	(612)	(589)
Other movements in cost or valuation							
<b>At 31 March 2020</b>	<b>38,170</b>	<b>14,448</b>	<b>16,609</b>	<b>2,089</b>	<b>233</b>	<b>31,185</b>	<b>102,735</b>

## NOTES TO THE ACCOUNTS

### Comparative Movements in 2019/20:

	Other Land and Buildings	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property Plant and Equipment £000
	£000	£000	£000	£000	£000	£000	£000
<b>Accumulated Depreciation and Impairment:</b>							
<b>At 1 April 2019</b>	2,485	10,171	10,734	107	31	0	23,527
Depreciation charge	727	779	508	19	0	0	2,033
Depreciation written out to the revaluation reserve	0	0	0	0	0	0	0
Depreciation written out to the surplus/deficit on the provision of services	(1,432)	0	0	0	0	0	(1,432)
Impairment losses/(reversals) recognised in the revaluation reserve	0	0	0	0	0	0	0
Impairment losses/(reversals) recognised in the surplus/deficit on the provision of services	(367)	0	0	0	0	0	(367)
Derecognition - disposal	0	0	0	0	0	0	0
Derecognition - other	0	0	0	0	0	0	0
Eliminated on reclassification to assets held for sale	0	0	0	0	0	0	0
Other movements in depreciation and impairment	15	(41)	(15)	(0)	0	0	(41)
<b>At 31 March 2020</b>	<b>1,427</b>	<b>10,907</b>	<b>11,228</b>	<b>126</b>	<b>31</b>	<b>0</b>	<b>23,718</b>
<b>Net Book Value</b>							
<b>At 31 March 2020</b>	<b>36,743</b>	<b>3,541</b>	<b>5,382</b>	<b>1,963</b>	<b>202</b>	<b>31,185</b>	<b>79,016</b>
<b>At 31 March 2019</b>	<b>35,895</b>	<b>3,802</b>	<b>6,157</b>	<b>2,031</b>	<b>202</b>	<b>7,057</b>	<b>55,145</b>

## NOTES TO THE ACCOUNTS

---

### *Capital Commitments*

The major commitments relate to the following Schemes:

	<b>2019/20</b>	<b>2020/21</b>
	<b>£</b>	<b>£</b>
Splash Reprovision	9,050,101	2,767,279
Splash Gym Equipment	640,000	0
Cromer Pier	0	152,886
Waste Vehicles	0	916,685
	<u>9,690,101</u>	<u>3,836,850</u>

### *Revaluations*

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. During the intervening years reviews are conducted to ensure the carrying value of assets are not materially different from their fair values. Impairment reviews are also undertaken on the portfolio on an annual basis to ensure that the carrying value of assets is not overstated. For the 2020/21 accounts the programme of valuations have been carried out by Wilks Head & Eve. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant and equipment are based on current prices where there is an active second hand market or latest list prices adjusted for the condition of the asset. Further details regarding the valuations are provided within the Statement of Accounting Policies which starts on page 10.

All revaluations have been undertaken as at 31<sup>st</sup> March 2021.

## NOTES TO THE ACCOUNTS

	Other Land and Buildings	Vehicles, Plant and Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property Plant and Equipment £000
	£000	£000	£000	£000	£000	£000	£000
Carried at historical cost	0	18,261	17,660	1,905	0	15,218	<b>53,043</b>
<u>Valued at fair value as at:</u>							
31 March 2021	26,286	0	0	0	0	0	<b>26,286</b>
31 March 2020	11,097	0	0	0	8	0	<b>11,105</b>
31 March 2019	1,393	0	0	0	0	0	<b>1,393</b>
31 March 2018	698	0	0	40	0	0	<b>738</b>
31 March 2017	817	0	0	144	225	0	<b>1,186</b>
<b>Total Cost or Valuation</b>	<b>40,291</b>	<b>18,261</b>	<b>17,660</b>	<b>2,089</b>	<b>233</b>	<b>15,218</b>	<b>93,751</b>

### 31. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

## NOTES TO THE ACCOUNTS

	2019/20	2020/21
	£000	£000
<i>Opening Capital Financing Requirement</i>	3,140	2,871
<b>Capital Investment:</b>		
Property, plant and equipment	26,462	12,636
Property, Plant and Equipment - embedded finance leases		
Investment properties	0	0
Intangible assets	1,218	222
Revenue expenditure funded from capital under statute	158	2,127
Long Term Debtor		
<b>Sources of finance:</b>		
Capital receipts	(2,906)	(2,407)
Government grants and other contributions	(22,276)	20,754
Sums set aside from revenue:		
- Direct Revenue Contributions	(2,656)	(1,867)
- Minimum Revenue Provision	0	0
Sums set aside from Capital Receipts:		
- in lieu of MRP	(269)	(269)
<b>Closing Capital Financing Requirement</b>	<b>2,871</b>	<b>34,067</b>
<i>Explanations of movements in year</i>		
Increase in underlying need to borrow (supported by government financial assistance)	0	8,743
Increase in underlying need to borrow (unsupported by government financial assistance)	0	0
Capital receipts applied in lieu of MRP	(269)	(269)
Assets acquired under finance leases	0	0
<b>Increase in Capital Financing Requirement</b>	<b>(269)</b>	<b>8,474</b>

## NOTES TO THE ACCOUNTS

---

### 32. Assets Held for Sale

During the financial year, two assets have been reclassified as Assets Held for sale and none have been sold.

	2020/21
	£000
<b>Balance Brought Forward</b>	<b>712</b>
Assets Newly Classified as Held for Sale:	
Property, Plant and Equipment	460
Assets Sold	0
Other Movements	(7)
<b>Balance Carried Forward</b>	<b>1,165</b>

## NOTES TO THE ACCOUNTS

### 33. Receivables

Receivables represent the amounts owed to the Authority at 31 March 2021 and are analysed below. This figure is split between Long term - amounts not falling due within 1 year, and Short Term - amounts falling due within 1 year of the Balance Sheet date.

The Authority makes an allowance for outstanding amounts for which recovery of receivables is not anticipated (bad debt provision). Receivables are shown net of the bad debt provision within the Balance Sheet.

	Long Term		Short Term	
	31 March 2020 £000	31 March 2021 £000	31 March 2020 £000	31 March 2021 £000
Central government bodies	0	0	1,755	7,708
Other local authorities	0	0	265	2,389
NHS bodies	0	0	48	0
Other entities and individuals*	2,569	2,471	4,117	5,778
<b>Sub Total</b>	<b>2,569</b>	<b>2,471</b>	<b>6,185</b>	<b>15,875</b>
<b>Less: Bad Debt Provision</b>				
General Fund	0	0	(1,235)	(1,251)
Collection Fund	0	0	(225)	(224)
<b>Sub Total</b>	<b>0</b>	<b>0</b>	<b>(1,460)</b>	<b>(1,475)</b>
<b>Total</b>	<b>2,569</b>	<b>2,471</b>	<b>4,725</b>	<b>14,400</b>

**\* Breakdown of Short Term Receivables - significant entries within the other entities and individuals category**

	31 March 2020 £	31 March 2021 £
Insurance Contract Payment in Advance	337,633	-
Council Tax and Business Ratepayer Debtors	1,492,460	1,132,565
Housing Benefit Overpayments being recovered by invoice and deductions from ongoing benefit	1,126,501	990,592
Right to Buy Receipts	0	1,518,773
Loans falling due within 1 Year	269,230	279,589
VAT invoices awaited	-	158,683
Other smaller receivables	890,666	1,697,975
<b>Total</b>	<b>4,116,490</b>	<b>5,778,178</b>

## NOTES TO THE ACCOUNTS

### 34. Payables

Payables represent the amounts owed by the Authority at 31 March 2021.

	31 March 2020	31 March 2021
	£000	£000
Central government bodies*	(5,659)	(21,376)
Other local authorities	(4,277)	(2,855)
Other entities and individuals**	(4,409)	(7,488)
<b>Sub Total</b>	<b>(14,345)</b>	<b>(31,719)</b>
<b>Less: Capital Receipts in Advance</b>		
Central government bodies	1,121	1,343
Other local authorities	51	50
<b>Sub Total</b>	<b>1,172</b>	<b>1,393</b>
<b>Total</b>	<b>(13,173)</b>	<b>(30,326)</b>

\* The significant increase to a balance of £20.376m on Central government bodies is due to the year-end treatment of COVID grants received from the Department for Business, Energy and Industrial Strategy (BEIS) and S31 grants to be repaid to the Ministry of Housing Communities and Local Government (MHCLG).

#### \*\* Breakdown of significant entries within the other entities and individuals category

	31 March 2020	31 March 2021
	£	£000
Waste and recycling contract payments	430,285	81,981
Rent Allowance payments to benefit claimants	388,554	1,557,281
Council Tax and Business Rate payer prepayments	306,631	269,562
Planning Developer Contributions Receipts in Advance	1,276,436	1,783,703
NNDC Employee Accumulated Absences provision	152,704	467,987
Capital Creditors	481,437	2,104,341
Contract support (Covid)	-	396,903
Other smaller	1,373,459	825,908
<b>Total</b>	<b>4,409,506</b>	<b>7,487,666</b>

## NOTES TO THE ACCOUNTS

### 35. Provisions

The Authority has set aside a provision for potential liabilities as a result of alternations to Business Rates rateable values. The total liability is shared in accordance the Business Rate Retention Scheme proportionate shares applicable for the Authority, Central Government and Norfolk County Council.

	Balance 1 April 2020	Additional Provisions Made in 2020/21	Amounts Used in 2020/21	Balance 31 March 2021
	£	£	£	£
NNDR Rating List Changes - Total Collection Fund	1,602,326	719,361	(769,560)	1,552,127
NNDC Share	640,930	287,744	(307,824)	620,851

The Authority has no other outstanding legal cases in progress or other potential liabilities that require provisions to be made.

### 36. Contingent Liabilities

At 31 March 2021, the Authority had the following material contingent liabilities:

- (a) **Housing Stock Transfer** - As part of the legal agreements associated with the transfer of the housing stock to the Victory Housing Trust in 2006/07, the Authority provided a number of environmental and non-environmental warranties, guarantees and indemnities to the Trust and its Lenders.

The risks associated with these warranties and indemnities have been assessed following professional advice and where felt appropriate the Authority has, or is making, arrangements to transfer some of the potential risks. Specifically, insurance has been arranged in respect of the environmental warranties.

To the extent that claims have to be met some time in the future beyond those covered by the environmental warranty insurance and the pension bond, the Authority discloses a contingent liability.

## NOTES TO THE ACCOUNTS

---

- (b) **Benefits** - There is a risk of potential claw back from the Department of Works and Pensions following the final audit and sign off the year end subsidy claim. To mitigate the impact of any claw back there is an earmarked reserve for which the balance stood at £730,748 at 31 March 2021.

### 37. **Contingent Assets**

In accordance with IAS 37 Provisions, Contingent Liabilities & Contingent Assets the Authority has identified the following contingent assets:

- (a) **Freehold Reversions for Shared Equity Dwellings** – The Authority has acquired a share in the freehold reversions for shared equity dwellings. The Authority does not benefit from any ongoing rental income in relation to these properties, and will not realise the equity share unless the properties owners buy the Authority out of the agreement. As the value of these properties to the Authority is contingent upon this action the assets have not been recognised within the financial statements. The current market value of the properties is £5,387,129, with the Authority's share amounting to £1,368,335.

## NOTES TO THE ACCOUNTS

### 38. Grant Income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure accounts in 2019/20.

	<b>2019/20</b>	<b>2020/21</b>
	<b>£000</b>	<b>£000</b>
<b>Credited to Taxation and Non Specific Grant Income</b>		
Revenue Support Grant	0	(90)
Business Rates	(7,590)	(10,126)
Covid Grants	0	(2,748)
New Homes Bonus	(1,211)	(892)
Rural Services Delivery Grant	0	(484)
Council Tax Family Annexe Discount	(33)	(39)
Capital Grants and Contributions	(22,276)	20,754
<b>Total</b>	<b>(31,111)</b>	<b>6,375</b>
<b>Credited to Services</b>		
DWP - Rent Allowances	(21,814)	(20,470)
DWP - Admin Subsidy	(463)	(461)
	<b>(22,277)</b>	<b>(20,931)</b>
Arts Council England	(7)	0
Dept for Business, Energy & Industrial Strategy	0	(23,303)
Cabinet Office	(408)	(14)
Dept. for Environment, Food & Rural Affairs (DEFRA)	0	(6,655)
Dept of Health & Social Care	0	(49)
Ministry of Housing Communities and Local Govt (MHCLG)	(1,621)	(74,855)
Norfolk County Council	(223)	(754)
Sport England	0	(204)
Other Grants & Contributions	(91)	(15,099)
<b>Total</b>	<b>(24,627)</b>	<b>(141,863)</b>
<b>Total Revenue Grants Received</b>	<b>(55,738)</b>	<b>(135,488)</b>

## NOTES TO THE ACCOUNTS

---

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at the year-end are as follows:

	<b>31 March 2020</b>	<b>31 March 2021</b>
	<b>£000</b>	<b>£000</b>
<b>Capital Grant Receipts in Advance</b>		
Travellers Site	20	0
Disabled Facilities Grant	642	1,307
Sandscaping	460	36
Cromer West Prom	50	50
<b>Total</b>	<b>1,172</b>	<b>1,393</b>

## NOTES TO THE ACCOUNTS

### 39. Financial Instruments

#### *Categories of Financial Instruments*

The following categories of financial instruments are carried in the Balance Sheet:

Long-term 31-Mar-20 £000	Current 31-Mar-20 £000	Financial Liabilities	Long-term 31-Mar-21 £000	Current 31-Mar-21 £000
		Loans at amortised cost:		
0	5,000	- Principal sum borrowed	0	7,000
0	4	- Accrued Interest	0	0
<u>0</u>	<u>5,004</u>	<b>Total Borrowing</b>	<u>0</u>	<u>7,000</u>
		Loans at amortised cost:		
0	0	- Bank overdraft	0	0
<u>0</u>	<u>0</u>	<b>Total Cash Overdrawn</b>	<u>0</u>	<u>0</u>
		Liabilities at amortised cost:		
0	6,070	- Trade payables	0	5,962
0	0	- Finance leases	0	0
<u>0</u>	<u>6,070</u>	<b>Included in Creditors</b>	<u>0</u>	<u>5,962</u>
<u>0</u>	<u>11,074</u>	<b>Total Financial Liabilities</b>	<u>0</u>	<u>12,962</u>

**NOTES TO THE ACCOUNTS**

<b>Long-term 31-Mar-20 £000</b>	<b>Current 31-Mar-20 £000</b>	<b>Financial Assets</b>	<b>Long-term 31-Mar-21 £000</b>	<b>Current 31-Mar-21 £000</b>
		At amortised cost:		
0	0	- Principal	0	0
0	0	- Accrued Interest	0	0
0	0	- Loss Allowance	0	0
		At fair value through profit & loss:		
0	77	- Accrued Interest	0	87
30,036	0	- Fair Value	33,233	0
<u>30,036</u>	<u>77</u>	<b>Total Investments</b>	<u>33,233</u>	<u>87</u>
		At amortised cost:		
0	0	- Principal	0	80
		At fair value through profit & loss:		
0	6,268	- Fair Value	0	9,810
<u>0</u>	<u>6,268</u>	<b>Total Cash and Cash Equivalents</b>	<u>0</u>	<u>9,890</u>
		At amortised cost:		
0	2,930	- Trade receivables	0	6,636
2,558	269	- Loans made for service purposes	2,471	280
<u>2,558</u>	<u>3,199</u>	<b>Included in Debtors</b>	<u>2,471</u>	<u>6,916</u>
<u>32,594</u>	<u>9,544</u>	<b>Total Financial Assets</b>	<u>35,704</u>	<u>16,893</u>

## NOTES TO THE ACCOUNTS

The debtors and creditors lines on the Balance Sheet include £7,485,129 short term debtors and £25,756,373 short term creditors that do not meet the definition of a financial instrument as they are non-exchange transactions.

### *Offsetting Financial Assets and Liabilities*

Financial assets and liabilities are offset against each other where the Authority has a legally enforceable right to offset and it intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously. The table below shows those instruments that have been offset on the balance sheet. The Authority had no other financial assets or liabilities subject to an enforceable master netting arrangement or similar agreement.

	2019/20			2020/21		
	Assets	Liabilities	Net position on Balance Sheet	Assets	Liabilities	Net position on Balance Sheet
	£000	£000	£000	£000	£000	£000
<b>Financial Assets</b>						
- Bank accounts in hand	1,478	(1,164)	314	3,032	(3,968)	(936)
<b>Financial Liabilities</b>						
- Bank overdrafts	1,164	(1,164)	0	3,032	(3,968)	(936)

### *Income, Expense, Gains and Losses*

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments consist of the following:

## NOTES TO THE ACCOUNTS

	Financial Liabilities		Financial Assets		2020/21 Total
	2019/20 Total	Amortised Cost	Amortised Cost	Fair Value through Profit & Loss	
	£'000	£'000	£'000	£'000	£'000
Interest expense	(34)	(3)	0	0	(3)
Losses from changes in fair value	0	0	0	0	0
Impairment losses	0	0	0	0	0
<b>Interest payable and similar charges</b>	<b>(34)</b>	<b>(3)</b>	<b>0</b>	<b>0</b>	<b>(3)</b>
Interest income	167		117	17	134
Dividend income	1,079		0	1,108	1,108
Gains from changes in fair value	0		0	3,198	3,198
Losses from changes in fair value	(3,311)		0	0	0
Impairment loss reversals	0		0	0	0
<b>Interest and investment income</b>	<b>(2,065)</b>	<b>0</b>	<b>117</b>	<b>4,323</b>	<b>4,440</b>
<b>Net impact on surplus/deficit on provision of services</b>	<b>(2,099)</b>	<b>(3)</b>	<b>117</b>	<b>4,323</b>	<b>4,437</b>
<b>Impact on other comprehensive income</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Gain/(Loss) for the year</b>	<b>(2,099)</b>	<b>(3)</b>	<b>117</b>	<b>4,323</b>	<b>4,437</b>

### *Fair values of Assets and Liabilities*

Financial instruments, except those classified at amortised cost, are carried in the Balance Sheet at fair value. For most assets, including bonds, shares in money market funds and other pooled funds, the fair value is taken from the market price.

Financial instruments classified at amortised cost are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cash flows at 31 March 2021. The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

## NOTES TO THE ACCOUNTS

- Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments.
- Level 3 – fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness.

Fair Value 31 March 2020 £000s	Fair Value Level	Balance Sheet 31 March 2021 £000s	Fair Value 31 March 2021 £000s
<b>Financial liabilities held at amortised cost:</b>			
11,074			12,962 *
Liabilities for which fair value is not disclosed			
<b>11,074</b>			<b>12,962</b>
<b>Total Financial Liabilities</b>			
<b>Recorded on the balance sheet as:</b>			
5,004			7,000
Short-term borrowing			
6,070			5,962
Short-term creditors			
<b>11,074</b>			<b>12,962</b>
<b>Total Financial Liabilities</b>			

\* The fair value of short-term financial liabilities held at amortised cost, including trade payables, is assumed to approximate to the carrying amount.

## NOTES TO THE ACCOUNTS

Fair Value 31 March 2020 £000	Fair Value Level	Balance Sheet 31 March 2021 £000	Fair Value 31 March 2021 £000
<b>Financial assets held at fair value:</b>			
6,268 Money Market Funds	1	9,810	
30,036 Pooled Funds	1	33,233	
36,304 <b>Total</b>		43,043	
5,834 Assets for which fair value is not disclosed		9,554 *	
<b>42,138 Total Financial Assets</b>		<b>52,597</b>	
<b>Recorded on the balance sheet as:</b>			
30,036 Long-term investments		33,233	
2,558 Long-term debtors		2,471	
77 Short-term investments		87	
3,199 Short-term debtors		6,916	
6,268 Cash and Cash Equivalents		9,890	
<b>42,138 Total Financial Assets</b>		<b>52,597</b>	

\* The fair value of short-term financial assets held at amortised cost, including trade receivables, is assumed to approximate to the carrying amount.

## NOTES TO THE ACCOUNTS

---

### 40. Nature and Extent of Risks arising from Financial Instruments

The Authority complies with CIPFA's Code of Practice on Treasury Management and Prudential Code for Capital Finance in Local Authorities, both revised in December 2017.

To comply with the Treasury Management Code, the Authority approves a Treasury Management Strategy before the commencement of each financial year which sets out the parameters for the management of risks associated with Financial Instruments. The Authority also produces Treasury Management Practices specifying the practical arrangements to be followed to manage those risks.

The Treasury Management Strategy includes an Investment Strategy in compliance with Central Government's Investment Guidance to Local Authorities. The guidance defines a prudent investment policy as having the two objectives of security (protecting the capital sum from loss) and then liquidity (keeping adequate funds readily available for expenditure when needed). The Authority's Treasury Management Strategy and its Treasury Management Practices seek to achieve a suitable balance between risk and return or cost.

The Authority's activities expose it to a variety of financial risks:

- credit risk - the possibility that other parties might fail to pay amounts due to the Authority
- liquidity risk - the possibility that the Authority might not have funds available to meet its commitments to make payments
- market risk - the possibility that unplanned financial loss might arise for the Authority as a result of changes in such measures as interest rates, market process etc.

#### *Credit Risk- Treasury Investments*

The Authority manages this risk by ensuring that investments are placed with counterparties which have a high credit rating and for the maximum periods and amounts set out in the Treasury Management Strategy.

The security and liquidity of the funds invested are the primary objective of the Authority's treasury management activities. The Authority selects countries and the institutions within them as suitable counterparties for investment after analysis and careful monitoring of credit ratings and a range of economic indicators and financial information are taken into account.

The table below shows the credit criteria exposures of the Authority's investment portfolio by credit rating.

## NOTES TO THE ACCOUNTS

Credit Rating	Long Term 31 March 2020 £000	Short Term 31 March 2020 £000	Long Term 31 March 2021 £000	Short Term 31 March 2021 £000
AAA	4,446	6,268	4,521	9,810
AA+	0	0	0	0
AA	1,495	0	1,497	0
AA-	0	0	0	0
A+	0	0	0	0
A	0	0	0	0
A-	0	0	0	0
Unrated	0	0	0	0
<b>Total</b>	<b>5,941</b>	<b>6,268</b>	<b>6,018</b>	<b>9,810</b>
Credit Risk not applicable	24,116	0	27,215	0
<b>Total Investments</b>	<b>30,057</b>	<b>6,268</b>	<b>33,233</b>	<b>9,810</b>

Credit risk is not applicable to shareholdings and pooled funds where the Authority has no contractual right to receive any sum of money.

The Authority has no historical experience of counterparty default and the Authority does not anticipate any losses from default in relation to any of its current investments. No credit limits were exceeded in the financial year.

None of the above were identified as past due during the year.

Loss allowances on treasury investments have been calculated by reference to historic default data. A delay in cash flows is assumed to arise in the event of a default. Investments are determined to have suffered a significant increase in credit risk where they have been downgraded by three or more credit rating notches or equivalent since initial recognition, unless they retain an investment grade credit rating. They are determined to be credit impaired when awarded a "D" credit rating or equivalent. At 31<sup>st</sup> March 2021, £0 (2020 £0) of loss allowances related to treasury investments.

### *Credit Risk – Loans*

The Authority's has an exposure to credit risk through a loan to a housing association. This is collateralised by charges secured on residential property which are owned by the housing association. The value of the collateral is greater than 110% of the carrying value of the loan. The Authority assessed the credit quality of the housing association prior to advancing the loan and it was satisfactory. The Authority managed the credit risk inherent in its loans for service purposes in line with its published Investment Strategy.

## NOTES TO THE ACCOUNTS

Loss allowances on loans for service purposes have been calculated by reference to indicative interest rates adjusted for current economic conditions. They are determined to have suffered a significant increase in credit risk where the counterparty has dropped by two or more rating notches, and the new rating is below investment grade. They are determined to be credit impaired when receiving a “D” indicative rating.

<b>Borrower</b>	<b>Exposure type</b>	<b>Balance Sheet</b>	<b>Risk Exposure</b>	<b>Balance Sheet</b>	<b>Risk Exposure</b>
		<b>31/03/2021 £000</b>	<b>31/03/2021 £000</b>	<b>31/03/2020 £000</b>	<b>31/03/2020 £000</b>
Broadland Housing Association	Loan at market rates	2,827	2,827	2,827	2,827
Homes for Wells	Loan at market rates	193	193	-	-
<b>TOTAL</b>		<b>2,827</b>	<b>2,827</b>	<b>2,827</b>	<b>2,827</b>

### *Credit Risk - Receivables*

In addition to treasury investments, the Authority is exposed to credit risk from its customers. However the Authority has put in place appropriate debt recovery procedures to manage this risk and minimise any loss.

The age analysis of trade receivables which are past due date but are not impaired is shown below.

	<b>31 March 2020</b>	<b>31 March 2021</b>
	<b>£000s</b>	<b>£000s</b>
Less than three months	135	41
Three months to one year	27	83
More than one year	8	177
	<b>170</b>	<b>301</b>

A loss allowance of £281,425 has been made against debts which are past their due date. The factors the Authority consider in determining if a trade debt is impaired include the age of the debt; the default history of the debtor; the proportion of the original debt which is still outstanding and the recovery stage of the debt. The Authority’s maximum exposure to trade debts is £573,590.

### *Liquidity risk*

The Authority has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. The Authority has ready access to borrowing at favourable rates from the Public Works Loan Board and other local authorities, and at higher rates from banks and building societies. There is no perceived risk that the Authority will be unable to raise finance to meet its commitments. The Authority does not currently have any long-term debt and therefore does not have any maturing liabilities for which funds would be required.

## NOTES TO THE ACCOUNTS

	2020/21			2019/20		
	Liabilities £000	Assets £000	Net Assets £000	Liabilities £000	Assets £000	Net Assets £000
Time to maturity (years)						
Not over 1	12,962	16,982	29,944	11,074	9,545	20,620
Over 10	0	2,471	0	0	2,558	0
No fixed maturity	0	33,233	0	0	30,036	0
<b>Total</b>	<b>12,962</b>	<b>52,686</b>	<b>29,944</b>	<b>11,074</b>	<b>42,139</b>	<b>20,620</b>

### **Market risk**

#### *Interest rate risk*

The Authority is exposed to risk in terms of its exposure to interest rate movements on its investments and borrowing. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effect:

- Investments at variable rates – the interest income will rise.
- Investments at fixed rates – the fair value of the assets will fall.
- Borrowings at fixed rates – the fair value of the liabilities will fall
- Borrowings at variable rates – the interest expense will rise.

Investments measured at amortised cost and loans borrowed are not carried at fair value, so changes in their fair value will have no impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in fair value of fixed rate investments measured at fair value will be reflected in Other Comprehensive Income or the Surplus or Deficit on the Provision of Services as appropriate.

The Treasury Management Strategy aims to mitigate these risks by setting upper limits on its net exposures to fixed and variable interest rates. The money markets and interest rate forecasts are monitored to adjust exposures to fixed and variable rates appropriately. For example, during periods of falling interest rates fixed rate investments may be made for longer periods to secure better returns.

If interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

## NOTES TO THE ACCOUNTS

	<b>31/03/2021</b>	<b>31/03/2020</b>
	<b>£000</b>	<b>£000</b>
Increase in interest payable on variable rate borrowings	0	0
Increase in interest receivable on variable rate investments	38	34
Decrease in fair value of investments held at FVPL	(381)	(302)
<b>Impact on the Surplus or Deficit on the Provision of Services</b>	<b>(343)</b>	<b>(268)</b>
Decrease in fair value of investments held at FVOCI	0	0
<b>Impact on Comprehensive Income and Expenditure</b>	<b>(343)</b>	<b>(268)</b>
Decrease in fair value of loans and investments at amortised cost	0	0
Decrease in fair value of fixed rate borrowing	0	0

### *Price risk*

The market prices of the Authority's bond investments and its units in pooled funds are governed by prevailing interest rates and the price risk associated with these instruments is managed alongside interest rate risk. The Authority invests in funds with underlying assets in property, equity and bonds. A 1% rise in interest rate will reduce the fair value of pooled funds that invest in bonds by £381,251; a 5% fall in the price of equity would result in a £450,834 fall in fair value and a 5% fall in the price of property would result in a £335,281 fall. These changes would result in a charge to Profit and Loss, but would currently be reversed out to the Pooled Fund Adjustment Account due to the Statutory Override in place. This is a time limited adjustment.

### *Foreign Exchange Risk*

The Authority has no financial assets or liabilities denominated in foreign currencies and therefore there is no exposure to loss arising from movements in exchange rates.

## **41. Material/Unusual items of income and expense**

### Collection Fund

To support businesses during the COVID 19 pandemic with the effects of the national lockdown, the Government granted 100% retail relief for the retail, hospitality and leisure sectors, and also 100% relief for nurseries. The value of this relief totalled £16m for the North Norfolk District. Although full compensation was provided to the Authority by the Government through section 31 grants, the announcement was made after the NNDR1 form had been completed and the NDR budget for the year had been set. This meant that there has been a deficit created on the Collection Fund for the year as the amount of NDR income receivable is lower than budgeted for. This deficit is shared between North Norfolk District Council, Norfolk County Council and Central Government in the shares provided in Note 6 to the Collection Fund. Due to cash flow problems being experienced by Local Authorities, the Government paid over the entirety of the section 31 grant, whereas normally an Authority would only receive its proportionate share. The local share due to North Norfolk District Council is 40% of the grant received, and the remaining 60% has been accrued at year end in anticipation of returning it to Central Government.

## NOTES TO THE ACCOUNTS

### Earmarked Reserves

Central Government also granted the Authority money to help with the increased costs of responding to the pandemic and for other COVID 19 related purposes. Some of these grants are to be spent in the 2021-22 financial year, so have been moved to Earmarked Reserves until the corresponding expenditure occurs. The Earmarked Reserve balance is also inflated by the section 31 grant mentioned above, which will be transferred back into the surplus or deficit on provision of services in the 2021-22 financial year to offset the Collection Fund deficit that has arisen as a result of COVID 19. The Movement in Reserves Statement and associated notes (6 and 7) shows this increase in Reserves balances.

### Cash Flow

The Cash Flow Statement shows large balances (£271m) relating to the purchase and sale of short term investments, which is a far greater balance than in previous years. This has occurred due to the Authority receiving £65m grant funding to be passed on to local businesses, which needed to be securely invested to preserve the capital balance until the grants were ready to be paid to businesses. This money was deposited with the Debt Management Account Deposit Facility (DMADF) with HM Treasury to ensure security. Several deposits were made and repaid during the year, resulting in this large balance on the Cash Flow Statement.

### Grant Income

As a result of the Covid-19 pandemic a significant amount of additional Government grants were provided to local authorities. The accounting requirements differ dependent on whether the Council is acting as either a principal or an agent or whether they are non-ringfenced grants. In general terms if the Council has discretion on grant scheme criteria they are acting as a principal and the transactions will be included in the CIES, where there is no discretion the Council acts as an intermediary agent and transactions will not be shown in the CIES.

Grant Name	Transaction Type	Received £000s	Spent £000s	Balance £000s	Accounting Treatment
Local Restrictions Support Grant	Agent	(5,267)	4,915	(352)	Creditor for o/s amount
Additional Restrictions Support	Principal	(3,028)	1,270	(1,758)	Receipts in Advance
National Lockdown LRG	Agent	(16,178)	15,311	(867)	Creditor for o/s amount
Closed Business Lockdown	Agent	(15,795)	14,689	(1,106)	Creditor for o/s amount
Business Support Grants	Agent	(65,502)	53,235	(12,267)	Creditor for o/s amount
General COVID 19 Support Grant	Spend on Services (CIES)	(1,704)	923	(780)	Unspent balance to Reserve

## COLLECTION FUND

2019/20	COLLECTION FUND		2020/21		
£000		Notes	Council Tax £000	Business Rates £000	Total £000
(6,631)	Opening Balance Surplus (-) / Deficit 1 April		(604)	(6,027)	(6,631)
	<b>Income</b>				
(74,672)	Council Tax	(4 & 5)	(77,475)		(77,475)
(29,796)	Business Rates	(2)		(12,213)	(12,213)
	Contributions to Previous Year Estimated Deficit				
	- North Norfolk District Council				
	- Norfolk County Council				
	- Central Government				
<b>(104,468)</b>	<b>Total Income</b>		<b>(77,475)</b>	<b>(12,213)</b>	<b>(89,688)</b>
	<b>Expenditure</b>				
	Precepts and Demands:	(3)			
8,434	- North Norfolk District Council (including Parish Councils)		8,775		8,775
55,336	- Norfolk County Council		58,124		58,124
10,280	- Office of the Police & Crime Commissioner for Norfolk		10,795		10,795
	Proportionate Shares:				
10,896	- North Norfolk District Council			10,522	10,522
8,332	- Norfolk County Council			2,630	2,630
6,410	- Central Government			13,152	13,152
	Disregarded Amounts:				
44	- Enterprise Zone Growth			18	18
223	- Renewable Energy			576	576
	Distribution of Previous Year Estimated Surplus:	(3)			
639	- North Norfolk District Council		81	1,669	1,750
1,420	- Norfolk County Council		533	1,406	1,939
227	- Office of the Police & Crime Commissioner for Norfolk		99		99
	- Central Government			815	
385	Change in Allowance for Impairment	(7)	344	39	383
253	Allowance for Cost of Collection			259	259
(512)	Appeals Charged to Collection Fund			(770)	(770)
(2,162)	Change in Provision for Appeals			719	719
<b>100,205</b>	<b>Total Expenditure</b>		<b>78,751</b>	<b>31,035</b>	<b>108,971</b>
(4,263)	Movement in Collection Fund Balance During Year		1,276	18,822	19,283
<b>(10,894)</b>	<b>Closing Cumulative Surplus (-) / Deficit 31 March</b>	(6)	<b>672</b>	<b>12,795</b>	<b>13,467</b>

## COLLECTION FUND

### 1. General

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the Billing Authority in relation to the collection from taxpayers of Council tax and National Non-Domestic Rates (NNDR) and its distribution to Local Government bodies and Central Government. The Collection Fund is consolidated with the other accounts of the billing authority for Balance Sheet purposes.

### 2. Income from Business Ratepayers

The Authority collects NNDR from ratepayers based on local rateable values provided by the Valuation Office Agency, multiplied by a uniform Business Rate in the £ set nationally by Central Government. The total rateable value for the District was £83,998,972 on 31 March 2021 (£83,834,915 on 31 March 2020). The national multipliers for 2020/21 were 49.9p for qualifying Small Businesses (49.1p in 2019/20), and the standard multiplier was set at 51.2p for all other businesses (50.4p in 2019/20).

The net income from Business Rate payers was £12,212,574 (£29,795,584 in 2019/20) after £607,603 of transitional protection payments due from Central Government. The transitional protection scheme provided protection to ratepayers from large changes in their bills following revaluations of their business by phasing in changes gradually. This meant that a billing authority collected more or less rates than would otherwise be the case, and Government Regulations make provision for adjusting payments to be made to or from billing authorities.

### 3. Precepts and Demands

The authorities that made a precept or demand on the Collection Fund are:

<b>Net Payment 2019/20 £000</b>		<b>Precept / Demand £000</b>	<b>Collection Fund Surplus £000</b>	<b>Net Payment 2020/21 £000</b>
8,632	North Norfolk District Council (including Parish Precepts)	8,775	81	8,856
56,646	Norfolk County Council	58,123	533	58,656
10,507	Office of the Police & Crime Commissioner for Norfolk	10,795	99	10,894
<b>75,785</b>	<b>Total</b>	<b>77,693</b>	<b>713</b>	<b>78,406</b>

## COLLECTION FUND

### 4. The Council Tax Base for 2020/21 is as follows:

Therefore each £1 of Council Tax set was calculated to produce income of £40,685 (£40,621 in 2019/20).

Valuation Band	Number of Chargeable Dwellings Adjusted for Discounts		Equivalent Number of Band D Dwellings		Equivalent Number of Band D Dwellings Adjusted for Non-Collection	
	2019/20	2020/21	2019/20	2020/21	2019/20	2020/21
A	8,004	8,074	5,305	5,330	5,252	5,245
B	11,106	11,267	8,703	8,795	8,616	8,654
C	9,866	9,998	8,864	8,925	8,775	8,782
D	7,915	7,954	7,981	7,998	7,901	7,870
E	4,384	4,433	5,411	5,451	5,357	5,364
F	2,092	2,141	3,034	3,103	3,004	3,053
G	950	962	1,591	1,604	1,575	1,578
H	72	71	142	141	141	139
<b>Total Tax Base</b>	<b>44,389</b>	<b>44,900</b>	<b>41,031</b>	<b>41,347</b>	<b>40,621</b>	<b>40,685</b>

### 5. Band D Tax Rate

This Authority set a Council tax of £1,895.23 for a band D dwelling, (£1,764.09 in 2019/20), which consisted of £1,416.51 (£1,362.24 in 2019/20) for Norfolk County Council, £263.07 (£253.08 in 2019/20) for the Office of the Police & Crime Commissioner for Norfolk and £153.72 (£148.77 in 2019/20) for the District's requirements. Sums ranging from nil to £111.17 (nil to £108.14 in 2019/20) were charged in addition for parish and town council requirements.

The calculation of the District's Council tax is made by dividing its demand on the Collection Fund by the equivalent number of Band D dwellings in the area (the Tax Base). An adjustment is made to the Tax Base to take into account the anticipated non-collection of amounts due.

Discounts are given for empty and other properties, in respect of students, disabled people, single occupiers and those in receipt of support under the Local Council Tax Support Scheme. Since 2004/05 the Authority has implemented the provisions of the Local Government Act 2003 and exercised its discretionary powers to reduce or eliminate discounts on certain empty properties and second homes. Further reforms in the Local Government Finance Act 2012 gave the Authority new flexibilities to vary Council tax on second homes and empty dwellings, and to apply a premium on empty properties.

## COLLECTION FUND

---

### 6. Balances

The total balance is attributed as follows:

<b>31 March 2020</b>	<b>Share of Balance</b>	<b>Council Tax</b>	<b>31 March 2021</b>	<b>Total</b>
<b>Total</b>		<b>£</b>	<b>Business Rates</b>	<b>£</b>
<b>£</b>			<b>£</b>	
(2,633,803)	North Norfolk District Council	78,697	5,077,730	5,156,427
(2,441,277)	Norfolk County Council	500,851	909,689	1,410,540
(83,895)	Office of the Police & Crime Commissioner for Norfolk	90,917	0	90,917
(1,472,563)	Central Government	0	6,809,690	6,809,690
<hr/>		<hr/>	<hr/>	<hr/>
<b>(6,631,538)</b>	<b>Total</b>	<b>670,465</b>	<b>12,797,109</b>	<b>13,467,574</b>
<hr/>		<hr/>	<hr/>	<hr/>

### 7. Bad Debt Provision

The Collection Fund account provides for bad debts on arrears based on historical experience of non-payment and the age of debt.

# Subject to Audit

## GLOSSARY OF TERMS

---

**Accruals** - The accounting treatment that requires expenditure and income to be recognised in the period it is incurred or earned, not when the money is actually paid or received.

**Amortisation** - The process of spreading a cost to revenue over a number of years. For example Intangible Assets are amortised to revenue over their useful life.

**Bad Debts** - Amounts owed to the Authority which are considered unlikely to be recovered. An allowance is made in the accounts for this possibility.

**Balance Sheet** - The Authority's financial position at the year end. It summarises what the respective assets and liabilities are.

**Business Rates** - Business or National Non-Domestic Rates are collected from occupiers of business properties based upon a rateable value and a nationally set rate. They are collected by each authority and nationally determined proportionate shares are paid to the Government and Norfolk County Council with a share retained by the authority.

**Capital Adjustment Account** - An account which reflects the difference between the cost of fixed assets consumed and the capital financing set aside to pay for them. The balance represents the balance of capital resources set aside to finance capital expenditure (e.g. capital receipts, revenue contributions) awaiting consumption of resources e.g. from depreciation and impairment.

**Capital Expenditure** - Spending on the purchase or enhancement of significant assets which have an expected life of over a year - for example major improvements to the Authority's housing or construction of a car park.

**Capital Financing Requirement (CFR)** - The Capital Financing Requirement represents the Authority's underlying need to borrow for capital purposes.

**Capital Receipts** - Money received from the sale of assets. This can be used to finance capital expenditure or repay debt.

**Collection Fund** - The account which contains all the transactions relating to community charge, council tax and business rates together with the payments to this Authority, Norfolk County Council and Norfolk Police Authority to meet their requirements.

**Contingent Assets** - A Contingent Assets is a possible asset that arises from past events and whose existence will only be confirmed by the occurrence of one or more uncertain future events not wholly within the Authority's control.

**Corporate and Democratic Core** - Costs relating to the Authority's status as a multi-functional, democratic organisation.

## GLOSSARY OF TERMS

---

**Contingent Liabilities** - A Contingent Liability is a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

**Deferred Capital Receipts** - Representing the amounts that are not available as cash. They arise from Council house sales on mortgage to the Authority, and where repayments of principal sums due are received over a number of years.

**Depreciation** - A measure of the financial effect of wearing out, consumption or other reduction in the useful life of a fixed asset.

**Earmarked Reserve** - Amounts set aside for a specific purpose to meet future commitments or potential liabilities, for which it is not appropriate to establish provisions.

**Financial Instruments** - Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term covers both financial assets and financial liabilities. Examples of financial assets include bank deposits, equity instrument of another entity, e.g. shares, contractual right to receive cash or another financial asset from another entity, such as a trade receivable. Financial liabilities include for example, contractual obligations to deliver cash or another financial asset.

**Fixed Assets** - Representing, as fixed assets, the value of what the Authority owns in terms of property, land etc. and what is owed to the Authority in respect of debt.

**General Fund** - The account which summarises the revenue costs of providing services, which are met by the Authority's demand on the Collection Fund.

**Impairment** - Reduction in the value of a fixed asset below its amount included in the Balance Sheet.

**Infrastructure** - A classification of fixed assets which have no market value and which exist primarily to facilitate transportation and communication requirements (e.g. roads, street lighting).

**Intangible Assets** - Intangible Assets are non-financial fixed assets that do not have a physical substance and include for example software licences.

**International Accounting Standard 19 (IAS 19)** - The requirement for Local Authorities to include the forecast cost of future pensions in the accounts on a notional basis.

**International Financial Reporting Standards (IFRS)** – A set of international accounting standards stating how particular types of transactions and other events should be reported in Financial Statements. IFRS are issued by the International Accounting Standards Board.

## GLOSSARY OF TERMS

---

**Large Scale Voluntary Transfer (LSVT)** - The process of transferring Council House stock from a local Authority to a Registered Social Landlord. North Norfolk District Council transferred its housing stock to North Norfolk Housing Trust in February 2006.

**Leasing** - A method of acquiring items such as vehicles and computer equipment by payment of a lease charge over a period of years. There are two types of lease.

- A finance lease is where the Authority effectively pays for the cost of an asset (it counts as Capital expenditure for control purposes and is included on our Balance Sheet). A primary lease period is that period for which the lease is originally taken out and a secondary period relates to any extension.
- An operating lease (a long-term hire) is subject to strict criteria and the cost can be charged as a running expense. The item leased must be worth at least 10% of its original value at the end of the lease and does not appear on the Balance Sheet.

**Liabilities** - This shows what the Authority owes for borrowing, payables etc. at the Balance Sheet date.

**Minimum Revenue Provision** - The minimum amount which must be charged to the revenue account each year and set aside as a provision to meet the rest of credit liabilities for example borrowing

**National Non-Domestic Rate (NNDR)** - National Non-Domestic Rate (NNDR) is set by the Government and collected by each authority and nationally determined proportionate shares are paid to the Government and Norfolk County Council with a share retained by the authority.

**Non Distributed Costs** - The cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on non-operational properties.

**Payables** - Amounts which the Authority owes to others for goods and services received before the year end of 31 March but which were not paid until after 1 April.

**Precepts** - The amount which the Norfolk County Council and Norfolk Police Authority require us to collect, as part of the Council tax, to pay for their services is called a precept. Town and Parish Councils also precept on the District Council to pay for their expenses.

**Provisions** - An amount set aside for potential liabilities which may arise or will be incurred, where there is uncertainty as to the amounts concerned or the dates on which these liabilities may arise.

**Prudential Code** - Professional code of practice developed by CIPFA which came into effect from the 1 April 2004 to ensure Local Authorities Capital investment plans are affordable, prudent and sustainable. 'The code allows authorities to undertake borrowing to finance capital expenditure as long as they can demonstrate affordability.'

## GLOSSARY OF TERMS

---

**Receivables** - Sums which at 31 March are owing to the Authority.

**Reserves** - Accumulated balances built up from excess of income over expenditure or sums that have been specifically identified for a particular purpose which are known as earmarked reserves.

**Revaluation Reserve** - Net unrealised gains from the revaluation of fixed assets recognised in the balance sheet. Introduced in the 2007 SORP from 1 April 2007.

**Revenue Contribution to Capital (or Direct Revenue Financing)** - Use of revenue resources to finance capital expenditure.

**Revenue Expenditure** - The day to day running expenses on the services provided.

**Revenue Expenditure Funded from Capital Under Statute** - Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a fixed asset has been charged as expenditure to the relevant service revenue account in the year.

**Revenue Income** - Amounts receivable for such items as rents and charges for services and facilities.

**Revenue Support Grant (RSG)** - Grant paid by central government to aid Local Authority services in general as opposed to specific grants which may only be used for a specific purpose.

**Soft Loans** - Loans which are made at less than market rates or interest free. An authority will sometimes make soft loans to achieve a policy or service objective. For example an interest free loan to a voluntary organisation to provide upfront funding or car loans to employees.

**Support Services** - Activities of a professional, technical and administrative nature which are not Local Authority services in their own right, but support main front-line services.

**Temporary Loans** - Money borrowed on a short-term basis as part of the overall borrowing strategy.

**VAT Shelter** - A procedure agreed by the MHCLG and HM Revenues and Customs to ensure that following a housing stock transfer there is no impact on taxation. Had the Authority retained the housing stock and carried out the necessary works on the properties the VAT would have been reclaimed by the Authority, however the Housing Trust are unable to recover the VAT and the VAT shelter arrangement allows the VAT to be recovered and shared between the Authority and Victory Housing Trust.

## GLOSSARY OF ACRONYMS

---

CFR	Capital Financing Requirement	NNDC	North Norfolk District Council
CIPFA	Chartered Institute of Public Finance and Accountancy	REFCUS	Revenue Expenditure Funded from Capital Under Statute
IAS	International Accounting Standards	RSG	Revenue Support Grant
ICT	Information Communication Technology	SERCOP	Service Reporting Code of Practice
IFRS	International Financial Reporting Standard	SORP	Statement of Recommended Practice
LSVT	Large Scale Voluntary Transfer	TIC	Tourist Information Centre
MRP	Minimum Revenue Provision	UK GAAP	United Kingdom - Generally Accepted Accounting Principles



# Draft Statement of Accounts



## ***2020/2021***

NORTH NORFOLK DISTRICT COUNCIL HOLT ROAD,  
CROMER, NORFOLK, NR27 9EN

Telephone 01263 513811

[www.northnorfolk.org](http://www.northnorfolk.org)